

ADDENDUM

In July of 2010, the Draft *Chapel Valley Access and Route Alignment Study* was submitted to the City of Rapid City Planning Commission for review and approval. Following the submittal, on July 27, a Special Planning Commission Meeting was held to discuss the study. At the meeting, the Planning Commission unanimously approved a motion requesting the consultant (Felsburg Holt & Ullevig) to re-focus the report on providing a safe exit and to review non-construction options to address emergency events. Further they requested that an additional neighborhood meeting be held to review those options before reporting back to the Planning Commission.

Public comments on the draft report reinforced comments received at previous public meetings, including the concern that the recommended new alignment G would increase traffic volumes through the neighborhood and allow additional development, without improving emergency safety. Concern was also expressed regarding the high cost of constructing a second access.

Following public comment on the report at the meeting, the Planning Commission requested an updated report focused on safety for the existing residents rather than the development potential associated with a second access. To address this request, this addendum provides the following information:

- <u>Emergency Management Planning</u> Identification of emergency management strategies, including hazard mitigation, emergency preparedness, emergency response, and recovery;
- Emergency-only Alternatives Analysis Updated analysis of several access routes assuming they can be built as more narrow, steep roads that would serve as emergencyonly routes rather than full city streets. This analysis includes rating and screening of access alternatives alongside non-access alternatives;
- <u>Public Meeting Summary</u> Summary of a Public Open House held on October 20, 2010 to discuss the Draft Addendum; and
- Recommendations Recommendations based on the analysis of emergency conditions.



1.1 Emergency Management Planning

A listing of potential emergency management strategies for use in Chapel Valley has been developed with input and cooperation from a number of entities, including the general public, Pennington County Emergency Management, Rapid City Fire Department, Rapid City Growth Management, Rapid City Public Works, Rapid City Police Department and the Rapid City Metropolitan Planning Organization. This listing is preliminary, and may not include all possible strategies.

The traditional practice of emergency planning may be categorized into four phases:

- 1. Hazard Mitigation;
- 2. Emergency Preparedness;
- 3. Emergency Response; and
- 4. Recovery.

Emergency Management Strategies for Chapel Valley may be organized into these categories. **Table A-1** lists the strategies and provides a description, an assessment of the feasibility of implementation, next steps, and responsible parties. In order to implement these strategies, the formation of a Chapel Valley Emergency Management Task Force is recommended. This group would be comprised of Chapel Valley residents interested in pursuing emergency management strategies and Agency representatives experienced in emergency management.

A Note on Evacuation

Evacuation of Chapel Valley residents is among the components of Emergency Management Planning, particularly the Emergency Response phase. Several factors influence the time required to complete an evacuation once the order to evacuate has been issued, including response time, notification time, preparation time, and vehicular travel time.

It is assumed that during an evacuation of the Chapel Valley neighborhood, Chapel Lane would provide two outbound traffic lanes entering Jackson Boulevard. Based on this assumption, all Chapel Valley residents would be able to exit the development in approximately ½ hour to 1 hour of time. This does not include the time required to respond to the emergency, notify residents or prepare residents to evacuate. It is important to note that these times can vary widely depending on the situation.



Table A-1. Preliminary Chapel Valley Emergency Management Strategies (Alternative O)

	PHA	SE 1. HAZARD MI	TIGATION		
Strategy	Description	Feasibility	Next Step(s)	Responsible Parties	
Hazard forest fire, flooding are particular ldentification hazards, others		More Feasible	Document hazards posing threat to neighborhood	Pennington County Emergency Management, Emergency Management Task Force	
Fuel Reduction	neighborhood Feasible responsibilitie		Identify costs and responsibilities	Rapid City Fire Department- Fire Prevention Division	
Firewise Communities Program	Implement guidance found at www.firewise.org	More Feasible	Convene Emergency Management Task Force	Emergency Management Task Force	
	PHASE	2. EMERGENCY P	REPAREDNESS		
Strategy	Description	Feasibility	Next Step(s)	Responsible Parties	
Advance Flood/Fire Warning Systems	Predictions already provided by NWS, could explore more localized technology	Feasible, may require capital investment	Investigate options, including low-tech and high-tech	Pennington County Emergency Management	
Neighborhood Evacuation Plan Map evacuation routes; develop communication protocol		Feasible	Convene Emergency Management Task Force	Emergency Management Task Force	
Household readiness	Educate residents on measures to take to prepare themselves and their property	More Feasible	Provide workshop for Chapel Valley residents		
Wildfire Mitigation	Actions at individual homes to prevent fire damage	Feasible	Conduct local meeting(s) to equip residents to protect their properties	Rapid City Fire Department- Fire Prevention Division	

Felsburg Holt & Ullevig ◆ FourFront Design, Inc.



Strategy	Description	Feasibility	Next Step(s)	Responsible Parties
Reverse 911	Emergency notification system	Less Feasible,	Review	Pennington County
Neverse 311	Emergency notification system	costly	911broadcast.com	Emergency Management
Phone Tree Simple organization of communication among neighbors		More Feasible	Convene Emergency Management Task Force	Emergency Management Task Force
2 nd Access to Neighborhood for use during emergencies only	Only one current access to 540+ homes. Additional access required by City ordinance	es. Additional access costly and difficult		Rapid City Growth Management, MPO
	РНА	SE 3. EMERGENCY	RESPONSE	
Strategy	Description	Feasibility	Next Step(s)	Responsible Parties
Traffic Control Planning	Emergency Traffic Control configuration for Jackson/Chapel Lane intersection	More Feasible	Include Recommended configuration in Chapel Valley Access Plan	Rapid City Growth Management, MPO, Rapid City Fire and Police Departments, Rapid City Public Works, SDDOT
Staging Areas	Locations where equipment, personnel, evacuees can be kept during emergencies	Feasible, some possible locations	Consider locations, such as potential purchase of tennis courts at Chapel Lane Village	Rapid City Fire Department, Rapid City Public Works, Pennington County Emergency Management
	PHASE 4. RECOVERY (No	Strategies at this tir	ne for Chapel Valley Neig	hborhood)



1.2 Emergency-Only Alternatives Analysis

1.2.1 Description of Alternatives

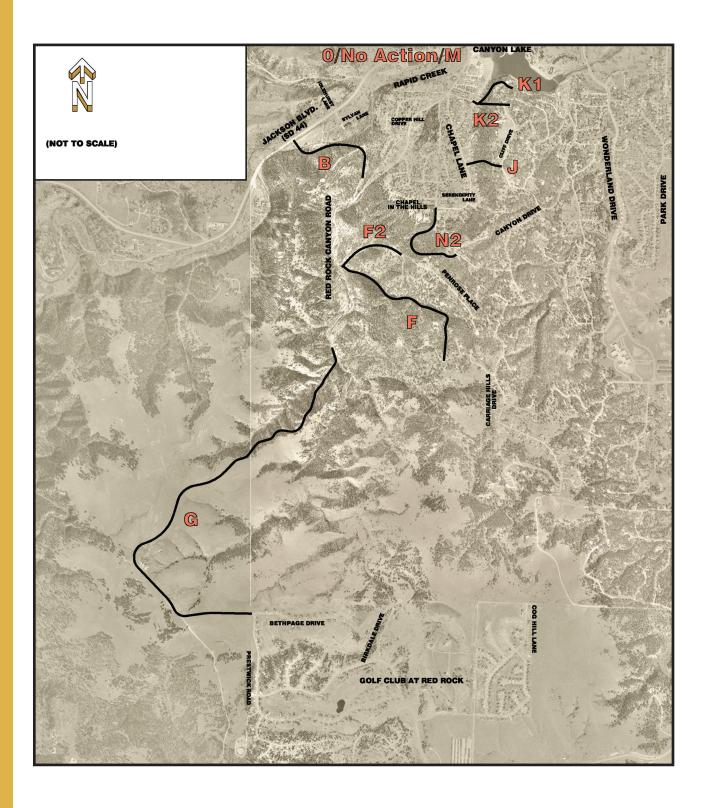
Following the July 27, 2010 Planning Commission meeting, the access study was shifted to focus on the emergency-only characteristics of the access alternatives. The design criteria, previously set to match Rapid City's collector standards, were relaxed to reflect the characteristics of a route that would only be used for emergencies. Specifically, the maximum grade was adjusted from 12 percent to 16 percent, the roadway width from 24 feet to 20 feet and the right-of-way width from 60 feet to 49 feet. These updated criteria were developed in cooperation with Rapid City Emergency Service Agencies.

Alternatives previously eliminated due to excessive property impacts or not providing a second access were not considered as potential emergency-only routes. The emergency-only alternatives are depicted on **Figure A-1**. The eleven (11) alternatives include 8 second access alternatives and 3 non-access alternatives. The non-access alternatives are the No Action alternative, Alternative M and Alternative O. Alternative M would provide drainage improvements to the existing Chapel Lane bridge. Further investigation into the flood characteristics of the bridge is needed, but possible improvements include construction of a culvert under Chapel Lane south of the bridge or increasing the size of the opening beneath the bridge. Alternative O would implement the emergency management strategies outlined in **Table A-1**.

Following the July 27 Planning Commission meeting, alternatives N2 and K2 were recommended by the Project Advisory Group. These options were included in the updated screening process and are depicted on **Figure A-1**.

1.2.2 Alternative Ratings and Screening

Alternatives J (20 percent grade) and K2 (23 percent grade) were eliminated due to grades exceeding 16 percent, the maximum grade for emergency vehicles. The remaining nine alternatives were rated for performance in each of ten screening criteria. The screening criteria are shown in **Table A-2**.



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Figure A-1 Emergency Only Alternatives

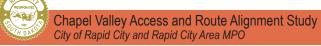






Table A-2. Screening Criteria

Screening Criteria	Measured as:
Impacts to Property Only	Number of properties overlapped by the alignment footprint
Impacts to Structures	Number of structures overlapped by the alignment footprint
Impact on viewshed for existing homes	Qualitative evaluation of alignment's impact on views for existing homeowners within or near Chapel Valley
Impact on treed acres	Number of acres of trees impacted by the footprint
Drainage/Floodplain Issues	Ability of alternative to improve drainage conditions in Chapel Valley
Provides two access points	Yes or no question based on actual provision of 2 nd access
Cut-through traffic volumes	Likelihood of drivers to use the new access as a diversion from a neighborhood outside of Chapel Valley. Based on travel time savings
Fitness of Connecting Roads to serve additional traffic	The alternative will connect with existing streets. This category measures the ability of these existing streets to serve increased traffic volumes. Small residential roadways not meeting City standard are poor options for additional traffic.
Relative Construction Cost	Relative magnitude of the cost of construction for each alternative
Geotechnical Feasibility	Need for specific design treatments to address geotechnical challenges

The alternatives were rated by performance within each criterion using a ranking method. A total of 45 points were awarded within each criterion. Alternatives could be ranked from 1.0 to 9.0 in a given category. The top performer in a category was typically ranked 1.0 with the poorest typically awarded a 9.0. Ties were accommodated by assigning the same number of points to all tied alternatives while ensuring the overall points totaled 45. This scoring methodology ensured that each criterion would be equally weighted in the final evaluation and no single criterion would lead to an inordinate difference between alternatives.

Table A-3 provides the screening scores within each category and the final tally for each alternative.



Table A-3. Screening Scores

	EMERGENCY-ONLY ALTERNATIVE RANKINGS								
SCREENING CRITERIA	ALIGNMENT B - Jackson to Red Rock Canyon	ALIGNMENT F - Red Rock Canyon to Carriage Hills	ALIGNMENT F2 - Red Rock Canyon to Penrose Place	ALIGNMENT G - Red Rock Canyon to Prestwick	ALIGNMENT K1 – Guest Road to Calle Baja	Alternative M - Bridge Storm Flow Improvements	ALIGNMENT N2 - Glendale Lane to Canyon Drive	Alternative O – Emergency Mngmt. Planning	NO ACTION
Impacts to Property Only	6.0	9.0	4.5	4.5	8.0	2.0	7.0	2.0	2.0
Impacts to Structures	8.0	5.5	7.0	2.5	9.0	2.5	5.5	2.5	2.5
Impact on viewshed for existing homes	4.0	7.0	7.0	7.0	7.0	2.0	7.0	2.0	2.0
Impact on treed acres	8.0	7.0	4.0	9.0	5.0	2.0	6.0	2.0	2.0
Drainage/Floodplain Issues	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0
Provides two access points	3.5	3.5	3.5	3.5	3.5	8.0	3.5	8.0	8.0
Cut-through traffic volumes	5.0	7.5	7.5	9.0	5.0	2.0	5.0	2.0	2.0
Fitness of Connecting Roads to serve additional traffic	4.0	6.5	9.0	6.5	5.0	2.0	8.0	2.0	2.0
Relative Construction Cost	8.0	6.0	5.0	9.0	4.0	3.0	7.0	2.0	1.0
Geotechnical Feasibility	9.0	6.0	6.0	6.0	6.0	3.0	6.0	1.5	1.5
TOTAL	60.5	63.0	58.5	62.0	57.5	31.5	60.0	29.0	28.0
Overall Alternative Rank	7	9	5	8	4	3	6	2	1



As shown in **Table A-3**, the three alternatives that would not provide a second access (The No Action, Bridge Storm Flow Improvements and Emergency Management Planning (O) alternatives) rank highest of the emergency only options. This is because the screening criteria emphasize physical impacts. On this basis, the non-access options outscore any options for a second access. Among the three non-access options, the No Action ranks highest, followed by Emergency Management Planning (O) and Drainage Improvements to the Chapel Lane Bridge (M).

Of the emergency-only access alternatives, it is important to note that all of the options would be extremely challenging to construct. All require significant earthwork and would impact valuable property and/or structures. Public discussion of second access alternatives to date has been contentious, and no clear favored alternative has emerged. Alternative K1 ranks best in screening performance. However, its footprint would significantly impact properties, structures and Canyon Lake.

1.3 Public Meeting Summary

A public meeting, the fourth Open House of the project, was held on October 20, 2010 following the online posting of the Addendum. A total of 58 people plus project team members attended the meeting. The purpose of the meeting was to present the report addendum and gather comments from the public. The addendum was posted on the City's website for public review in advance of the meeting. Many meeting attendees were familiar with the addendum, having reviewed it online. Public comments were received via conversations with attendees, comment sheets, and personal letters and emails. The comment sheets returned by the public are included in the Appendix to this Addendum.

Two additional emergency route options were suggested by meeting attendees. These are described as follows:

Modified Alternative E – Named Alternative E1, this option would partially follow the
alignment previously shown as Alternative E, extending east from Serendipity Lane. It would
then divert from the previous E alignment to connect directly to Canyon Drive. This option
was examined and it was found that a roadway could be constructed at a 16 percent grade,
but several very tight horizontal curves would limit the design speed to 15 Miles per Hour or
less.

The tight curves of E1 would make it difficult for emergency vehicles to negotiate. Analyses of turning templates indicate that ambulances and fire trucks would need to utilize the full pavement width for maneuvers and larger fire trucks (approximately 51 feet long) could not complete the turns. Because of limited design speeds and the associated large vehicle difficulty, Alternative E1 is dismissed from further consideration.

 Adjustment to Alternative G – This alignment would generally follow the previous Alternative G, but would extend west from Red Rock Canyon Road near the north edge of the Conrad property and re-connect with Alternative G farther south. This option may be considered in the future if Alternative G is given further consideration.



Primary Messages

Attendees were generally pleased by the Addendum as a means of addressing emergency conditions in Chapel Valley. The public were supportive of implementing emergency management strategies <u>and</u> constructing a second, emergency only access to Chapel Valley. Several people were interested in participating in the Emergency Management Task Force.

1.4 Recommendations

Based on the alternative screening results, the following actions are recommended:

- 1. Implement Alternative O, Emergency Management Planning: This action would require minimal capital investment and would result in improved emergency readiness among Chapel Valley residents. Though the No Action Alternative ranks above Alternative O, the No Action would not improve emergency conditions. Implementation of Alternative O would require participation from Chapel Valley residents who would form the Emergency Management Task Force. Several Chapel Valley residents have indicated interest in participating, and it is recommended that the Task Force be formed immediately following completion of this study.
- 2. Review the need for storm flow improvements to the existing Chapel Lane bridge over Rapid Creek. Named Alternative M, these improvements could increase flow capacity during a flood, perhaps via a new culvert beneath Chapel Lane south of the bridge.
- 3. If a second access for emergency use only is desired, Alternative K1 ranks best among the six emergency-only options. Alternative K1, however, holds only a 1 point advantage over the nearest alternative and several alternatives are closely clustered in the final scoring. It is evident that even a slight change to one of the screening measures could identify a different leading option. A more detailed engineering study is required to define the impacts and additional public meetings would be necessary before moving forward.



APPENDIX SUMMARY OF PUBLIC MEETING #4

October 2010

List of Contents

Meeting Overview and Comment Summary

Comment Sheets and Other Correspondence

Meeting Handout

Sign-In Sheets

Meeting Advertisement

Open House Exhibits



Chapel Valley Access and Route Alignment Study Rapid City, SD

Chapel Valley Access and Route Alignment Study

October 2010 Public Open House #4 Summary

Meeting Overview and Comment Summary



Chapel Valley Access and Route Alignment Study Rapid City, SD

Chapel Valley Public Open House #4-Overview

Date: October 20, 2010, 4:30pm – 6:00pm

Location: Canyon Lake Senior Center, 2900 Canyon Lake Drive

Attendance: 58 people, plus consultants, Project Advisory Group members,

and City representatives

Purpose: Gather comments on addendum completed following Planning

Commission Meeting of July 27, 2010

Meeting Graphics: plotted displays of tables and graphics from addendum, with

handout of addendum text

Feedback: Conversations with attendees, comment sheets (14), other

correspondence

Comment Summary

Comment Sheets:

(Comment Sheets provided a series of blank lines for general comments. No specific questions were included on the sheet)

General Comments from Comment Sheets:

- Several comments expressed support for a emergency-only access route along the K1 alignment. Bill Keck suggested the route could follow the K1 alignment and narrow to a single lane path with a grass/earth surface. Keck stated this road would be gated at both ends.
- One comment expressed that an emergency only access should not be constructed because it will eventually become a full-time roadway that will increase traffic and endanger residents. Instead, the comment favored enhancements to the existing Chapel Lane bridge. Another comment stated that bridge maintenance needs to be kept as a high priority.
- Comments expressed appreciation toward the City for looking at emergency-only access, and support for emergency preparedness measures
- A modified Alignment G was suggested that would extend west from Red Rock Canyon Road slightly north of the Conrad property and extend down to meet the current G alignment.
- A commenter stated that Alternatives O, No Action, and M should not be included in the study because they do not provide a 2nd access.
- Alternative N2 is the best option as a 2nd access because it could be constructed at a lower grade and would not be as vulnerable to flooding.

 The Chapel Lane bridge should not be widened unless the project is financed by development interests.

Conversational Comments:

- Attendees were provided with an opportunity to sign up to participate on the Emergency Management Task Force. The signup list is included with the sign-in sheet in this meeting summary.
- Several attendees felt that the study had examined all possible options for a second access.
- Attendees expressed hope that any routes utilizing Red Rock Canyon will no longer be considered as viable second access options.
- Some expressed support for an emergency access along Canyon Lake that would essentially consist of a grass/gravel roadway.



Chapel Valley Access and Route Alignment Study Rapid City, SD

Chapel Valley Access and Route Alignment Study

October 2010 Public Open House #4 Summary

Comment Sheets and Other Correspondence



Comment Sheet

General Comments:

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on Guest Road and develop a narrow one lane road
Along the South Shore of Lake to the
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Return Comments to:
Lyle DeVries Felsburg Holt & Ullevig P: 303.721.1440
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HOLT & Centennial, CO 80111 E: lyle.devries@fhueng.com
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Comment Sheet

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Comment Sheet

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FELSBURG HOLT & ULLEVIG

Lyle DeVries Felsburg Holt & Ullevig 6300 S. Syracuse Way, Suite 600 Centennial, CO 80111

P: 303.721.1440 F: 303.721.0832 E: lyle.devries@fhueng.com





Comment Sheet

General Comments:

My husband (Bill Echips) and I are not in favor
Of an energency only route because we teel
Once it is built it will eventually become a
"REAL" road and be a severe detriment to the
homeowners of Chapel Valley.
Chapel Valley owners do not want a road
that bunes in extra trafficiend conjection to the
neighborhood. The roads described would be a
"Short Cut" to Jackson from the other areas of
the city and a danger to our residents.
Enlarging the bridge or simply Make it
a "one way" road during ellergencies seems
to be a viable option. OR simply leave it the
Way it is and set up an emergency siren
to warn the residents of fire or flood dangers
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Return Comments to:



Lyle DeVries Felsburg Holt & Ullevig 6300 S. Syracuse Way, Suite 600 Centennial, CO 80111

P: 303.721.1440 F: 303.721.0832

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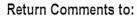
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P: 303.721.1440 F: 303.721.0832 E: lyle.devries@fhueng.com



engineering paths to transportation solution



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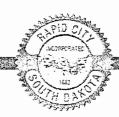
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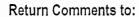
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FELSBURG HOLT & ULLEVIG

Lyle DeVries Felsburg Holt & Ullevig 6300 S. Syracuse Way, Suite 600 Centennial, CO 80111

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Comment Sheet

General Comments:
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workable solution that can be implimented
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Solution - but with this Plan Deople can
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Plans in place if needed.
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Evolves on it should be maintained. It
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personned last time - it should be a
top priority to make sure the bridge is
in perfect condition at all times.
You may hand in this sheet before you leave tonight or you can mail it to the address below.
YOUR NAME:
ADDRESS: 3613 Chazel Valley Rd
)
PHONE# (Optional):



Lyle DeVries Felsburg Holt & Ullevig 6300 S. Syracuse Way, Suite 600 Centennial, CO 80111

P: 303.721.1440 F: 303.721.0832 E: lyle.devries@fhueng.com





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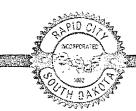




Lyle DeVries Felsburg Holt & Ullevig 6300 S. Syracuse Way, Suite 600 Centennial, CO 80111

P: 303.721.1440 F: 303.721.0832 E: lyle.devries@fnueng.com





Comment Sheet

General Comments:	
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YOUR NAME: RICHARO J- TW ADDRESS: 4917 STEAMBOAT	CIR. 120,577
PHONE# (Optional):	
Return Comments to:	
Lyle DeVries	
Felsburg Holt & Ullevig	P: 303.721.1440 F: 303.721.0832



6300 S. Syracuse Way, Suite 600 Centennial, CO 80111

F: 303.721.0832 E: lyle.devries@fhueng.com





Chapel Valley Access and Route Alignment Study

City of Rapid City and Rapid City Area MPO

Comment Sheet

General Comments.	
I f Cu to ste this w serense woodel	rent seess count be modified amplish desired goods - then Kill hole notions Any other solm would get disrupt established meighborhoods, destroy vegetation, soon hillsides, and generally property values where ever it goes.
YOUR NAME:	and in this sheet before you leave tonight or you can mail it to the address below. Sim Johnson 3602 Ridge Dr. 02 605-348-742
PHONE# (Optional):	605 - 348 - 3435



ULLEVIG

Lyle DeVries Felsburg Holt & Ullevig 6300 S. Syracuse Way, Suite 600 Centennial, CO 80111

P: 303.721.1440 F: 303.721.0832

E: lyle.devries@fhueng.com





Comment Sheet

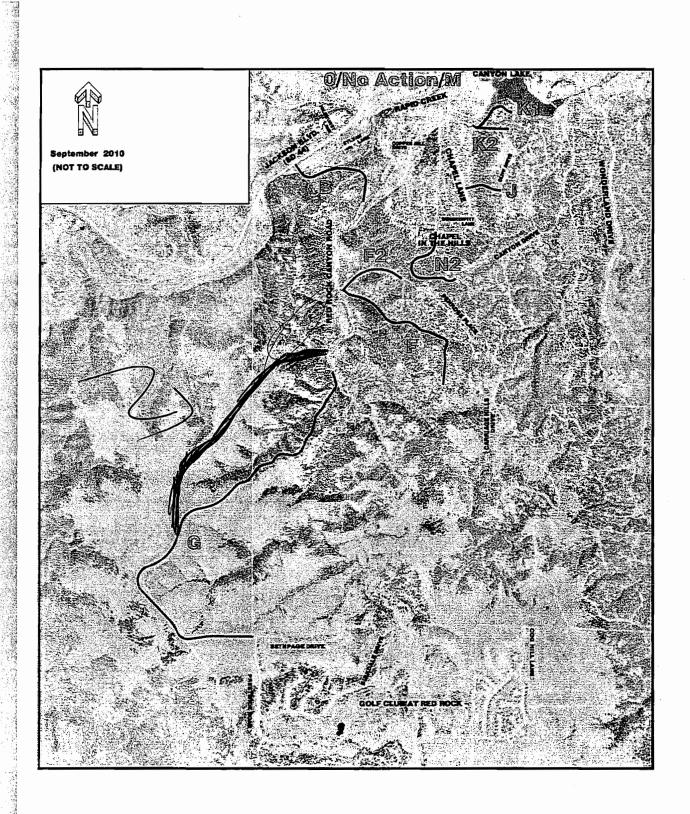
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You may hand in this sheet before you leave tonight or you can mail it to the address below. YOUR NAME: ADDRESS: 5744 West Hwy 44 PHONE# (Optional): 605-391-6000



FELSBURG HOLT & ULLEVIG Lyle DeVries Felsburg Holt & Ullevig 6300 S. Syracuse Way, Suite 600 Centennial, CO 80111

P: 303.721.1440 F: 303.721.0832 E: lyle.devries@fnueng.com





DRAFT

Figure F1 Emergency Only Alternatives



Ghapel Valley Access and Route Alignment Study City of Rapid City and Rapid City Area MPO





Comment Sheet

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Return Comments to:

Lyle DeVries Felsburg Holt & Ullevig 6300 S. Syracuse Way, Suite 600 Centennial, CO 80111

P: 303.721.1440 F: 303.721.0832 E: lyle.devries@fhueng.com



engineering paths to transportation solution

Response to Chapel Valley Alignment and Route Study

We offer the following comments to the Draft Copy of the Emergency Only Alternatives
Addendum to the Chapel Valley Access and Route Alignment Study. We are referencing Figure
F1 - Emergency Only Alternatives Map and Table F3 - Screening Scores in our comments.

Alternative – No Action (Rank #1) should not be included in this study since it is not a solution to the problem of finding an emergency access.

Alternative O – Emergency Management Planning (Rank #2) should not be included in this study since it is not a solution to the problem of finding an emergency access. Certainly Emergency Management Planning is important to any area of Rapid City and its unique problems, but it isn't a solution to the problem of finding an emergency access.

Alternative M – Bridge Drainage Improvements (Rank #3) should not be included in this study since it is not a solution to the problem of finding an emergency access. Certainly the drainage could be improved and the bridge reinforced to withstand flood waters, but when floodwaters over top the bridge deck, access will become perilous and live-threatening at best.

Alignments K1, K2, F2, B, G, and F (Ranks #4, #5, #7, #8, and #9) are all alignments that either start or end in low-lying areas that would be susceptible to flooding during a catastrophic flooding event. This flooding would probably prevent their use as an emergency access.

Alignment N2 – Glendale Lane to Canyon Drive (Rank #6) or Alignment J – Chapel Lane to Cliff Drive (Unranked) are alignments that appear to start and end at elevations that would not be susceptible to flooding during a catastrophic flooding event. We assume that Alignment J was not even listed because of the severe grade of the roadway (near 20%). The grade for Alignment N2, as shown on Figure F1, would probably be under 10%.

In conclusion, we think the findings are clear that the City should build Alignment N2 as an emergency access. The City should encourage emergency management planning in the Chapel Valley area the same as it would in any other area of Rapid City susceptible to catastrophic flooding or forest fire. The bridge at Chapel Lane and Rapid Creek should only be widened if need be by the demands of legal commercial development in the Chophouse area. The cost should be paid for at least partially, if not entirely, by the developer.

Thank you for your work on this important issue to the residents of the Chapel Valley area.

Date of State of Stat

Lyle.DeVries

From: Shirley Frederick [shirleyf@theriver.com]
Sent: Wednesday, October 27, 2010 1:48 PM

To: Lyle.DeVries

Subject: Chapel Valley Access Comments

Dear Mr. DeVries,

I've studied the revised Chapel Valley Access Study for Rapid City, and here are my comments:

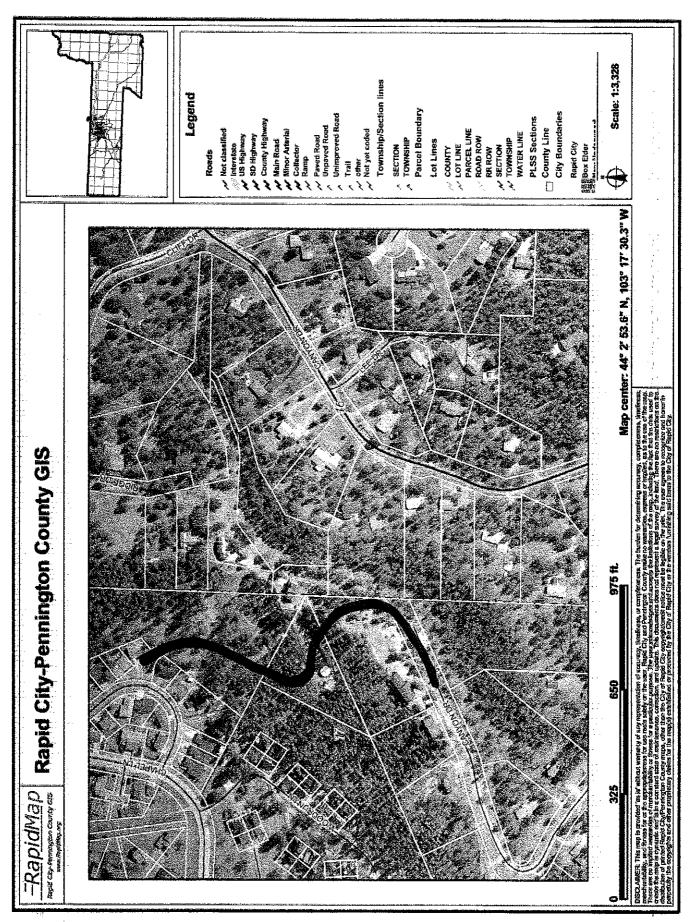
I totally agree that an emergency evacuation plan should be our number one priority along with hazard mitigation.

Not sure about bridge improvements. If there is too much water for the present bridge, we in Chapel Valley should stay home. It would be good for families to have a plan B--where family members who are outside the valley go if the bridge is impassable.

I agree with the proposal to create an emergency exit along the south side of Canyon Lake. That would involve minimal driving in forested areas and quick access to Park Drive and on to Jackson Blvd.

Thank you for your work on this project.

Shirley Frederick 3411 Idlewild Court Rapid City SD 57702





Chapel Valley Access and Route Alignment Study Rapid City, SD

Chapel Valley Access and Route Alignment Study

October 2010 Public Open House #4 Summary

Meeting Handout



ADDENDUM

In July of 2010, the Draft Chapel Valley Access and Route Alignment Study was submitted to the City of Rapid City Planning Commission for review and approval. Following the submittal, on July 27, a Special Planning Commission Meeting was held to discuss the study. At the meeting, the Planning Commission unanimously approved a motion requesting the consultant (Felsburg Holt & Ullevig) to re-focus the report on providing a safe exit and to review non-construction options to address emergency events. Further they requested that an additional neighborhood meeting be held to review those options before reporting back to the Planning Commission.

Public comments on the draft report reinforced comments received at previous public meetings, including the concern that the recommended new alignment G would increase traffic volumes through the neighborhood and allow additional development, without improving emergency safety. Concern was also expressed regarding the high cost of constructing a second access.

Following public comment on the report at the meeting, the Planning Commission requested an updated report focused on safety for the existing residents rather than the development potential associated with a second access. To address this request, this addendum provides the following information:

- <u>Emergency Management Planning</u> Identification of emergency management strategies, including hazard mitigation, emergency preparedness, emergency response, and recovery;
- <u>Emergency-only Alternatives Analysis</u> Updated analysis of several access routes assuming they can be built as more narrow, steep roads that would serve as emergency-only routes rather than full city streets. This analysis includes rating and screening of access alternatives alongside non-access alternatives; and
- <u>Recommendations</u> Recommendations based on the analysis of emergency conditions.

1.1 Emergency Management Planning

A listing of potential emergency management strategies for use in Chapel Valley has been developed with input and cooperation from a number of entities, including the general public, Pennington County Emergency Management, Rapid City Fire Department, Rapid City Growth Management, Rapid City Public Works, Rapid City Police Department and the Rapid City Metropolitan Planning Organization. This listing is preliminary, and may not include all possible strategies.

The traditional practice of emergency planning may be categorized into four phases:

- 1. Hazard Mitigation;
- 2. Emergency Preparedness;
- 3. Emergency Response; and
- 4. Recovery.

Emergency Management Strategies for Chapel Valley may be organized into these categories. **Table F1** lists the strategies and provides a description, an assessment of the feasibility of implementation, next steps, and responsible parties. In order to implement these strategies, the formation of a Chapel Valley Emergency Management Task Force is recommended. This group would be comprised of Chapel Valley residents interested in pursuing emergency management strategies and Agency representatives experienced in emergency management.

Felsburg Holt & Ullevig ◆ FourFront Design, Inc.



 Table F1.
 Preliminary Chapel Valley Emergency Management Strategies (Alternative O)

PHASE 1. HAZARD MITIGATION							
Strategy	Description	Feasibility	Next Step(s)	Responsible Parties			
Hazard Identification	forest fire, flooding are particular hazards, others	More Feasible	Document hazards posing threat to neighborhood	Pennington County Emergency Management, Emergency Management Task Force			
Fuel Reduction	Reduce tree fuel surrounding neighborhood	Feasible	Identify costs and responsibilities	Rapid City Fire Department- Fire Prevention Division			
Firewise Communities Program	Implement guidance found at www.firewise.org	More Feasible	Convene Emergency Management Task Force	Emergency Management Task Force			
	PHASE 2. EMERGENCY PREPAREDNESS						
Strategy	Description	Feasibility	Next Step(s)	Responsible Parties			
Advance Flood/Fire Warning Systems	Predictions already provided by NWS, could explore more localized technology	Feasible, may require capital investment	Investigate options, including low-tech and high-tech	Pennington County Emergency Management			
Neighborhood Evacuation Plan	Map evacuation routes; develop communication protocol	Feasible	Convene Emergency Management Task Force	Emergency Management Task Force			
Household readiness	Educate residents on measures to take to prepare themselves and their property	More Feasible	Provide workshop for Chapel Valley residents	Pennington County Emergency Management			
Wildfire Mitigation	Actions at individual homes to prevent fire damage	Feasible	Conduct local meeting(s) to equip residents to protect their properties	Rapid City Fire Department- Fire Prevention Division			

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Strategy	Description	Feasibility	Next Step(s)	Responsible Parties	
Reverse 911	Emergency notification system	Less Feasible, costly	Review 911broadcast.com	Pennington County Emergency Management	
Phone Tree	Simple organization of communication among neighbors	More Feasible	Convene Emergency Management Task Force	Emergency Management Task Force	
2 nd Access to Neighborhood for use during emergencies only	Only one current access to 540+ homes. Additional access required by City ordinance	Less Feasible, costly and difficult terrain	Document options in Access Study, identify most feasible	Rapid City Growth Management, MPO	
	PHA	ASE 3. EMERGENCY	RESPONSE		
Strategy	Description	Feasibility	Next Step(s)	Responsible Parties	
Traffic Control Planning	Emergency Traffic Control configuration for Jackson/Chapel Lane intersection	More Feasible	Include Recommended configuration in Chapel Valley Access Plan	Rapid City Growth Management, MPO, Rapid City Fire and Police Departments	
Staging Areas	Locations where equipment, personnel, evacuees can be kept during emergencies	Feasible, some possible locations	Consider locations, such as potential purchase of tennis courts at Chapel	Rapid City Fire Department	

PHASE 4. RECOVERY (No Strategies at this time for Chapel Valley Neighborhood)

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1.2 Emergency-Only Alternatives Analysis

1.2.1 Description of Alternatives

Following the July 27, 2010 Planning Commission meeting, the access study was shifted to focus on the emergency-only characteristics of the access alternatives. The design criteria, previously set to match Rapid City's collector standards, were relaxed to reflect the characteristics of a route that would only be used for emergencies. Specifically, the maximum grade was adjusted from 12 percent to 16 percent, the roadway width from 24 feet to 20 feet and the right-of-way width from 60 feet to 49 feet. These updated criteria were developed in cooperation with Rapid City Emergency Service Agencies.

Alternatives previously eliminated due to excessive property impacts or not providing a second access were not considered as potential emergency-only routes. The emergency-only alternatives are depicted on **Figure F1**. The eleven (11) alternatives include 8 second access alternatives and 3 non-access alternatives. The non-access alternatives are the No Action alternative, Alternative M and Alternative O. Alternative M would provide drainage improvements to the existing Chapel Lane bridge. Further investigation into the flood characteristics of the bridge is needed, but possible improvements include construction of a culvert under Chapel Lane south of the bridge or increasing the size of the opening beneath the bridge. Alternative O would implement the emergency management strategies outlined in **Table F1**.

Following the July 27 Planning Commission meeting, alternatives N2 and K2 were recommended by the Project Advisory Group. These options were included in the updated screening process and are depicted on Figure F1.

1.2.2 Alternative Ratings and Screening

Alternatives J (20 percent grade) and K2 (23 percent grade) were eliminated due to grades exceeding 16 percent, the maximum grade for emergency vehicles. The remaining nine alternatives were rated for performance in each of ten screening criteria. The screening criteria are shown in **Table F2**.

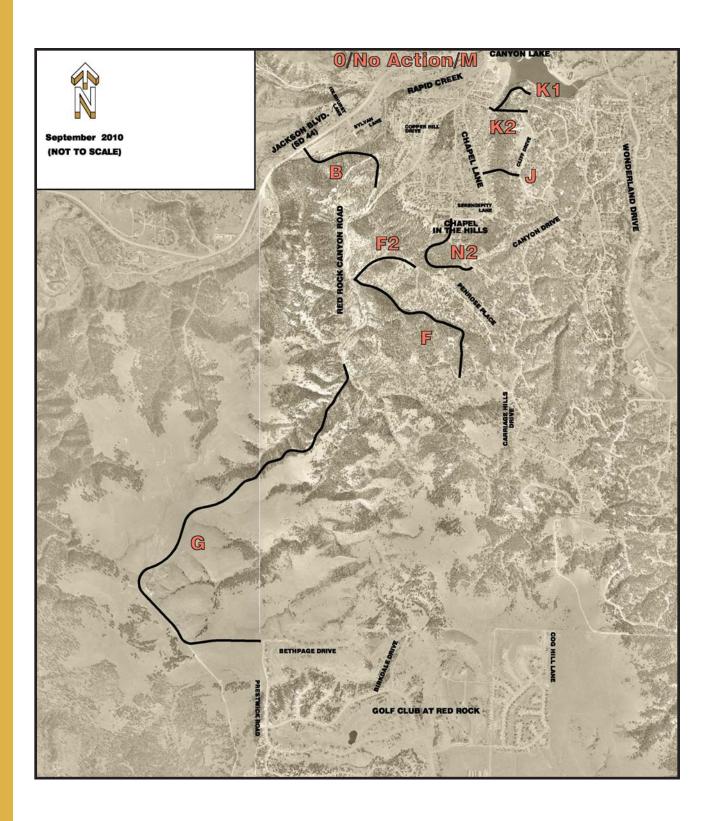




Figure F1 Emergency Only Alternatives





Table F2. Screening Criteria

Screening Criteria	Measured as:
Impacts to Property Only	Number of properties overlapped by the alignment footprint
Impacts to Structures	Number of structures overlapped by the alignment footprint
Impact on viewshed for existing homes	Qualitative evaluation of alignment's impact on views for existing homeowners within or near Chapel Valley
Impact on treed acres	Number of acres of trees impacted by the footprint
Drainage/Floodplain Issues	Ability of alternative to improve drainage conditions in Chapel Valley
Provides two access points	Yes or no question based on actual provision of 2 nd access
Cut-through traffic volumes	Likelihood of drivers to use the new access as a diversion from a neighborhood outside of Chapel Valley. Based on travel time savings
Fitness of Connecting Roads to serve additional traffic	The alternative will connect with existing streets. This category measures the ability of these existing streets to serve increased traffic volumes. Small residential roadways not meeting City standard are poor options for additional traffic.
Relative Construction Cost	Relative magnitude of the cost of construction for each alternative
Geotechnical Feasibility	Need for specific design treatments to address geotechnical challenges

The alternatives were rated by performance within each criterion using a ranking method. A total of 45 points were awarded within each criterion. Alternatives could be ranked from 1.0 to 9.0 in a given category. The top performer in a category was typically ranked 1.0 with the poorest typically awarded a 9.0. Ties were accommodated by assigning the same number of points to all tied alternatives while ensuring the overall points totaled 45. This scoring methodology ensured that each criterion would be equally weighted in the final evaluation and no single criterion would lead to an inordinate difference between alternatives.

Table F3 provides the screening scores within each category and the final tally for each alternative.



Table F3. Screening Scores

	EMER	EMERGENCY-ONLY ALTERNATIVE RANKINGS							
SCREENING CRITERIA	ALIGNMENT B - Jackson to Red Rock Canyon	ALIGNMENT F - Red Rock Canyon to Carriage Hills	ALIGNMENT F2 - Red Rock Canyon to Penrose Place	ALIGNMENT G - Red Rock Canyon to Prestwick	ALIGNMENT K1 - Lakeshore	Alternative M - Bridge Drainage Improvements	ALIGNMENT N2 - Glendale Lane to Canyon Drive	Alternative O – Emergency Mngmt. Planning	NO ACTION
Impacts to Property Only	6.0	9.0	4.5	4.5	8.0	2.0	7.0	2.0	2.0
Impacts to Structures	8.0	5.5	7.0	2.5	9.0	2.5	5.5	2.5	2.5
Impact on viewshed for existing homes	4.0	7.0	7.0	7.0	7.0	2.0	7.0	2.0	2.0
Impact on treed acres	8.0	7.0	4.0	9.0	5.0	2.0	6.0	2.0	2.0
Drainage/Floodplain Issues	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0
Provides two access points	3.5	3.5	3.5	3.5	3.5	8.0	3.5	8.0	8.0
Cut-through traffic volumes	5.0	7.5	7.5	9.0	5.0	2.0	5.0	2.0	2.0
Fitness of Connecting Roads to serve additional traffic	4.0	6.5	9.0	6.5	5.0	2.0	8.0	2.0	2.0
Relative Construction Cost	8.0	6.0	5.0	9.0	4.0	3.0	7.0	2.0	1.0
Geotechnical Feasibility	9.0	6.0	6.0	6.0	6.0	3.0	6.0	1.5	1.5
TOTAL	60.5	63.0	58.5	62.0	57.5	31.5	60.0	29.0	28.0
Overall Alternative Rank	7	9	5	8	4	3	6	2	1

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Chapel Valley Access and Route Alignment Study



As shown in **Table F3**, the three alternatives that would not provide a second access (The No Action, Bridge Drainage Improvements and Emergency Management Planning (O) alternatives) rank highest of the emergency only options. This is because the screening criteria emphasize physical impacts. On this basis, the non-access options outscore any options for a second access. Among the three non-access options, the No Action ranks highest, followed by Emergency Management Planning (O) and Drainage Improvements to the Chapel Lane Bridge (M).

Of the emergency-only access alternatives, it is important to note that all of the options would be extremely challenging to construct. All require significant earthwork and would impact valuable property and/or structures. Public discussion of second access alternatives to date has been contentious, and no clear favored alternative has emerged. Alternative K1 ranks best in screening performance. However, its footprint would significantly impact properties, structures and Canyon Lake.

1.3 Recommendations

Based on the alternative screening results, the following actions are recommended:

- Implement Alternative O, Emergency Management Planning: This action would require minimal capital
 investment and would result in improved emergency readiness among Chapel Valley residents. Though the
 No Action Alternative ranks above Alternative O, the No Action would not improve emergency conditions.
 Implementation of Alternative O would require participation from Chapel Valley residents who would form
 the Emergency Management Task Force.
- 2. Review the need for drainage improvements to the existing Chapel Lane bridge over Rapid Creek. Named Alternative M, these improvements could increase drainage capacity during a flood, perhaps via a new culvert beneath Chapel Lane south of the bridge.
- 3. If a second access for emergency use only is desired, Alternative K1 ranks best among the six emergencyonly options. Alternative K1, however, holds only a 1 point advantage over the nearest alternative and several alternatives are closely clustered in the final scoring. It is evident that even a slight change to one of the screening measures could identify a different leading option. A more detailed engineering study is required to define the impacts and additional public meetings would be necessary before moving forward.

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Chapel Valley Access and Route Alignment Study Rapid City, SD

Chapel Valley Access and Route Alignment Study

October 2010 Public Open House #4 Summary

Sign-In Sheets

CHAPEL VALLEY ACCESS AND ROUTE ALIGNMENT STUDY OPEN HOUSE, October 20, 2010 4:30 TO 6:00 P.M.

NAME	ADDRESS	CITY/STATE
Carole Coon	3107 Chapel Lin	Rapid City, SD
Halina Wadyn	4801 Powderhova Dr	le (c)
DANTEL Ellenbeder	4911 Copper Hill CT	ee t
	4000 CANYON Dr.	PC.
shirley Frederick	3411-1clowid C	
Suno de roy	4744 Olf Vs	RC
BA Fastna	4011 Lanse Fl.	RC
Lindo Jandoh	4810 Ponderhorn Dr 1	RU
Beg McIntire	4520 Steambood	
Doblin HM	3744 W. Huy 44	RC
reed Tupper	4911 Steelmtout Cir	RC
Frry Koskie Satrang	3788 Chapel Lane	RC
Maury Glien	4610 Carriage Hells Won	RC
Mark York.	3661 RED Rock Come for	RUSD
TENS 19125	4810Cappet Huch	RESP
Miko Derlay	2735 Country (Jub Dr	LCSD
Helen Sibson	Red ROCKCYN Rd.	,
Sheita rosswhits	3950 Red Rocklayon	RSQ
Hast Libron	3220Kerkyrod Dr	RC SD
1 1	3960 Red Rod Cargon	
Brant C. Grete	4000 Penruse Place	RCSD
Dean & Judy Nelson	3540 Red Rock Canyon Kd	RC, 15D
Duynn Hansen	4475 W. Dlew Pl.	RC'SID
Dentillelen	3520 Ked Kock Canyon Rd	RESD Pr Sh
Deve Cabo	4084 Canyon Dr	RC SD
Terry Kenney	3311 Towderhorn Dr.	NC 00
)		

CHAPEL VALLEY ACCESS AND ROUTE ALIGNMENT STUDY OPEN HOUSE, October 20, 2010 4:30 TO 6:00 P.M.

NAME	ADDRESS	CITY/STATE
Craig Lewis	709 Joy Ave.	Rapid City, SD
CARY ROBINSON	4710 COPPERHILL DR	Re
DAN STATON	3800 COSPORT CT	RC
Barb Doshier	3302 Snowmass Ct.	$ \mathcal{R}_{i}C $
Bill Keck	4815 Telemank Gr.	RC 02
Tim Weaver		RC 5D
AABARA GARTUER	4011 Penanse PC	AC 50
Christine Sandvik	4810 PONDERHORN Dr	PC SD
Janet Hall	3613 Chapel Valley Rol	Rs's)
Kim Gerk	3861 Red ROCK Corn Rd.	RC, SD
ED HUBBELING	4001 Canyon Drive	RC 50 57704
Janette Kick	4815 Telemark Ct	RC
Corner Soland	4810 Copper Heldh	RCSD 57702
Jim Johnson	3602 Ridge Dr.	RC 02
Stave Dochror	3302 ShowMass Ct.	RC SD 57702
Steve Mouse	3226 SNOWMATS CT	TZE.S.D. 57702
Kon Bunnell	3208 Kirkwood Dr.	RCS\$ 57707
Marcy Sh.	300 SIXIL St	RC SD 57702
BOB LAUTENSCHLAGEN	3507 10LEWILD ET	KC
Chili Lautenschlager	21	
Barry Risdall	3870 Red Rockicanyon Rd	RC 57702
At Kema	3311 Power De	RC 59702
Marilee McLaughtin	4927 Shadow Mt Ct	RC 57702
J		

CHAPEL VALLEY ACCESS AND ROUTE ALIGNMENT STUDY OPEN HOUSE, October 20, 2010 4:30 TO 6:00 P.M.

NAME	ADDRESS	CITY/STATE
Dober Willman	3214 KIRKWOOU Pr	RC SD
111 Chass		RC 5. 12.
Sharen Rasmerson	4836 Steamboat Cir	R. C. SJ
Gast Either Smith	3312 arapahor Court	R.C. S.D.
Bill + Patty Carring	3621 Ridy Dry	RC SD
Mary Dean Tercy	4509 Luest Rd	Rpd Cy S. at
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Chapel Valley Emergency Management Task Force							
Name	Phone Number						
John Willman	3214 Kirkwood Drive	jcwillman@aol.com	343-1135				
Zbigniew (Ziggy) Hladysz	4801 Powderhorn Drive	halina@rushmore.com	718-5719				
Linda Sandvik	4810 Powderhorn Dive	lindasandvik@rushmore.com	342-8450				
Jeanette Keck	4815 Telemark Ct	readtome49@hotmail.com	341-2443				
Peg McIntire	4520 Steamboat Cir	mcintire@rushmore.com	348-7623				
Edd Hubbeling	4001 Canyon Dr	rcjanh@aol.com	342-0379				



Chapel Valley Access and Route Alignment Study Rapid City, SD

Chapel Valley Access and Route Alignment Study

October 2010 Public Open House #4 Summary

Meeting Announcement

OPEN HOUSE NOTICE

CHAPEL VALLEY ACCESS AND ROUTE ALIGNMENT STUDY

Please join us! The Rapid City Area Metropolitan Planning Organization (MPO) will hold an open house to gather input on the Addendum to the Draft Report for the Chapel Valley Access and Route Alignment Study area. There will be no formal presentation. The Addendum to the Draft Report is available at http://www.rcgov.org/Growth-Management/.

Wednesday, October 20, 2010 4:30 PM to 6:00 PM Canyon Lake Senior Center 2900 Canyon Lake Drive, Rapid City

For additional information contact Monica Heller with the Rapid City Growth Management Department at 605-394-4120 or by e-mail at Monica.heller@rcgov.org.

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DATE:

Wednesday, October 20, 2010

TIME:

4:30 PM to 6:00 PM

LOCATION: Canyon Lake Senior Center

2900 Canyon Lake Dr, Rapid City

For additional information contact Monica Heller with the Rapid City Growth Management Department at 605-394-4120 or by e-mail at Monica.heller@rcgov.org.

ADA Compliance: The City of Rapid City fully subscribes to the provisions of the Americans with Disabilities Act. If you desire to attend this public meeting, and are in need of special accommodations, please notify the Rapid City Growth Management Department so that appropriate auxiliary aids and services are available.

The Rapid City Area Metropolitan Planning Organization provides services without regard to race, color, gender, religion, national origin, age or disability, according to the provisions contained in SDCL20-13, Title VI of the Civil Rights Act of 1964, the Rehabilitation Act of 1973, as amended, the Americans with Disabilities Act of 1990 and Executive Order 12898, Federal Actions to Address Environmental Justice in Minority and Populations and Low-Income Populations, 1994.

(Published once at the approximate cost of: \$139.20)



Chapel Valley Access and Route Alignment Study Rapid City, SD

Chapel Valley Access and Route Alignment Study

October 2010 Public Open House #4 Summary

Open House Exhibits

PHASE 1. HAZARD MITIGATION							
Strategy	Description	Feasibility	Next Step(s)	Responsible Parties			
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Firewise Communities Program	Implement guidance found at www.firewise.org	More Feasible	Convene Emergency Management Task Force	Emergency Management Task Force			
		PHASE 2. EMER	GENCY PREPAREDNESS				
Strategy	Description	Feasibility	Next Step(s)	Responsible Parties			
Advance Flood/Fire Warning Systems	Predictions already provided by NWS, could explore more localized technology	Feasible, may require capital investment	Investigate options, including low-tech and high-tech	Pennington County Emergency Management			
Neighborhood Evacuation Plan	Map evacuation routes; develop communication protocol	Feasible	Convene Emergency Management Task Force	Emergency Management Task Force			
Household readiness	Educate residents on measures to take to prepare themselves and their property	More Feasible	Provide workshop for Chapel Valley residents	Pennington County Emergency Management			
Wildfire Mitigation	Actions at individual homes to prevent fire damage	Feasible	Conduct local meeting(s) to equip residents to protect their properties	Rapid City Fire Department-Fire Prevention Division			
Reverse 911	Emergency notification system	Less Feasible, costly	Review 911broadcast.com	Pennington County Emergency Management			
Phone Tree	Simple organization of communication among neighbors	More Feasible	Convene Emergency Management Task Force	Emergency Management Task Force			
2 nd Access to Neighborhood for use during emergencies only	Only one current access to 540+ homes. Additional access required by City ordinance	Less Feasible, costly and difficult terrain	Document options in Access Study, identify most feasible	Rapid City Growth Management, MPO			
		PHASE 3. EM	ERGENCY RESPONSE				
Strategy	Description	Feasibility	Next Step(s)	Responsible Parties			
Traffic Control Planning	Emergency Traffic Control configuration for Jackson/Chapel Lane intersection	More Feasible	Include Recommended configuration in Chapel Valley Access Plan	Rapid City Growth Management, MPO, Rapid City Fire and Police Departments			
Staging Areas	Locations where equipment, personnel, evacuees can be kept during emergencies	Feasible, some possible locations	Consider locations, such as potential purchase of tennis courts at Chapel Lane Village	Rapid City Fire Department			
	PHASE 4. RECOVERY (No Strategies at this time for Chapel Valley Neighborhood)						

Draft Addendum Table F1
Preliminary Chapel Valley Emergency Management Strategies (Alternative O)



		EMERGENCY-ONLY ALTERNATIVE RANKINGS							
SCREENING CRITERIA	ALIGNMENT B - Jackson to Red Rock Canyon	ALIGNMENT F - Red Rock Canyon to Carriage Hills	ALIGNMENT F2 - Red Rock Canyon to Penrose Place	ALIGNMENT G - Red Rock Canyon to Prestwick	ALIGNMENT K1 - Lakeshore	Alternative M - Bridge Drainage Improvements	ALIGNMENT N2 - Glendale Lane to Canyon Drive	Alternative O – Emergency Mngmt. Planning	NO ACTION
Impacts to Property Only	6.0	9.0	4.5	4.5	8.0	2.0	7.0	2.0	2.0
Impacts to Structures	8.0	5.5	7.0	2.5	9.0	2.5	5.5	2.5	2.5
Impact on viewshed for existing homes	4.0	7.0	7.0	7.0	7.0	2.0	7.0	2.0	2.0
Impact on treed acres	8.0	7.0	4.0	9.0	5.0	2.0	6.0	2.0	2.0
Drainage/Floodplain Issues	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0
Provides two access points	3.5	3.5	3.5	3.5	3.5	8.0	3.5	8.0	8.0
Cut-through traffic volumes	5.0	7.5	7.5	9.0	5.0	2.0	5.0	2.0	2.0
Fitness of Connecting Roads to serve additional traffic	4.0	6.5	9.0	6.5	5.0	2.0	8.0	2.0	2.0
Relative Construction Cost	8.0	6.0	5.0	9.0	4.0	3.0	7.0	2.0	1.0
Geotechnical Feasibility	9.0	6.0	6.0	6.0	6.0	3.0	6.0	1.5	1.5
TOTAL	60.5	63.0	58.5	62.0	57.5	31.5	60.0	29.0	28.0
Overall Alternative Rank	7	9	5	8	4	3	6	2	1

Draft Addendum Table F3
Screening Scores



