

# Rapid City Planning Commission Planned Development Project Report

March 24, 2016

Item #4

## Applicant Request(s)

Case #16UR003, a Conditional Use Permit to allow an on-sale liquor establishment in conjunction with a tasting bar

Companion Case(s) #: N/A

## Development Review Team Recommendation(s)

The Development Review Team recommends that the requested Conditional Use Permit to allow an on-sale liquor establishment in conjunction with a tasting bar be approved with the stipulations noted below.

### Project Summary Brief

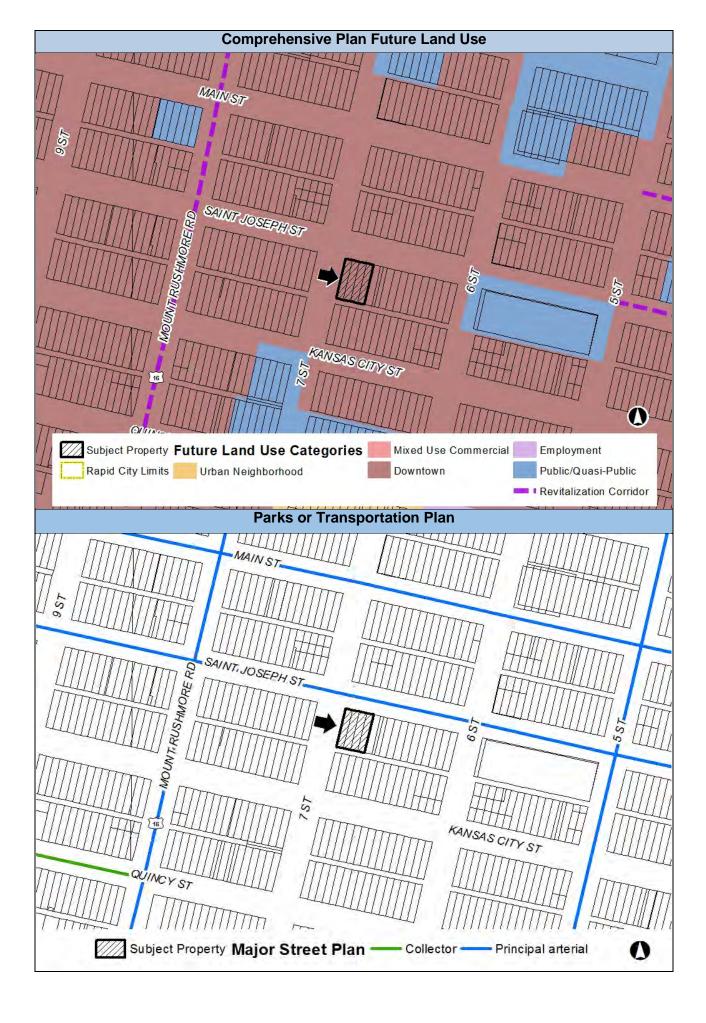
The applicant has submitted this request for a Conditional Use Permit to allow an on-sale liquor establishment in conjunction with a tasting bar. The existing Sana VitaOlive Oil Company, located at 627 Saint Joseph Street in the Central Business District, is proposing to hold wine-tastings and in-store events at their existing location to compliment the sale of package wine and artisanal olive oils and other foods. The requested on-sale liquor use is for the existing suite only, and no expansions or additions to the existing business are being proposed as a part of this request.

| Applicant Information        | Development Review Team Contacts |
|------------------------------|----------------------------------|
| Applicant: Charles T. Walsh  | Planner: Robert Laroco           |
| Property Owner: Dan Senftner | Engineer: Ted Johnson            |
| Architect: N/A               | Fire District: Tim Behlings      |
| Engineer: N/A                | School District: Janet Kaiser    |
| Surveyor: N/A                | Water/Sewer: Ted Johnson         |
| Other:                       | DOT: Stacy Bartlett              |

| Subject Property Information |  |  |
|------------------------------|--|--|
| Address/Location             | 627 Saint Joseph Street  |  |
| Neighborhood                 | Downtown/Skyline Drive Neighborhood                                    |  |
| Subdivision                  | Original Township of Rapid City  |  |
| Land Area                    | 0.32 ac, approximately 13,940 sq ft (Suite approximately 1,794 sq ft ) |  |
| Existing Buildings           | Existing mixed use commercial building with 100% lot coverage          |  |
| Topography                   | Level  |  |
| Access                       | Saint Joseph Street  |  |
| Water Provider               | Rapid City   |  |
| Sewer Provider               | Rapid City   |  |
| Electric/Gas Provider        | Black Hills Power/ Montana Dakota Utilities                            |  |
| Floodplain                   | None identified  |  |
| Other                        | Contributing structure, Downtown Historic District.                    |  |

|                     | Subject Property and Adjacent Property Designations |                              |          |   |
|---------------------|---|------------------------------|----------|---|
|                     | Existing<br>Zoning                                  | Comprehens                   | ive Plan | Existing Land Use(s)                    |
| Subject<br>Property | CBD   | Downtown,<br>Activity Center | Regional | Existing commercial retail and services |
| Adjacent<br>North   | CBD   | Downtown,<br>Activity Center | Regional | Existing commercial retail and services |
| Adjacent<br>South   | CBD   | Downtown,<br>Activity Center | Regional | Existing commercial retail and services |
| Adjacent<br>East    | CBD   | Downtown,<br>Activity Center | Regional | Existing commercial retail and services |
| Adjacent<br>West    | CBD   | Downtown,<br>Activity Center | Regional | Existing commercial retail and services |





|                        |              |         | Relevant Case History    | 1                                 |  |
|------------------------|--------------|---------|--------------------------|-----------------------------------|--|
| Case/File#             | Date         | Request | Action                   |                                   |  |
| N/A                    | N/A          | N/A     | N/A                      |                                   |  |
|                        |              |         | ant Zoning District Regu | ulations                          |  |
| Central Bus            | siness Dis   | strict  | Required                 | Proposed                          |  |
| Lot Area               |              |         | No minimum required      | 0.32 ac (approximately 13,940 sq  |  |
|                        |              |         |                          | ft. Approximately 1,794 sq ft in- |  |
|                        |              |         |                          | suite)                            |  |
| Lot Frontage           |              |         | No minimum required      | Approximatley 240 ft.             |  |
| Maximum B              |              | ights   | No maximum required      | 2 stories                         |  |
| Maximum D              |              |         | 100%                     | 100%                              |  |
| Minimum Bu             | uilding Setl | back:   |                          |                                   |  |
| Fron                   | nt           |         | 0 ft                     | 0 ft                              |  |
| Rear                   |              | O ft    | 0 ft                     |                                   |  |
| Side                   |              | 0 ft    | 0 ft                     |                                   |  |
| Street Side            |              | 0 ft    | 0 ft                     |                                   |  |
| Minimum La             | Indscape     |         |                          |                                   |  |
| Requiremen             | its:         |         |                          |                                   |  |
| • # of                 | landscape    | points  | N/A                      | N/A                               |  |
| # of landscape islands |              | N/A     | N/A                      |                                   |  |
| Minimum Pa             |              |         |                          |                                   |  |
| • # of                 | parking sp   | aces    | N/A                      | N/A                               |  |
| # of ADA spaces        |              | N/A     | N/A                      |                                   |  |
| Signage                | •            |         | Per RCMC                 | No changes proposed               |  |
| Fencing                |              |         | Per RCMC                 | None proposed.                    |  |

# Planning Commission Criteria and Findings for Approval or Denial Pursuant to Section 17.52.030.E of the Rapid City Municipal Code the Planning Commission shall consider the following criteria in a request for a Conditional Use Permit:

|  | Findings  |
|--|---|
| 1. The location, character, and natural features of the property;  | The property is comprised of 0.32 acres located in a densely developed, commercially zoned neighborhood.  |
|  | The property is level.  |
| 2. The location, character, and design of adjacent buildings;  | Property in all directions is densely developed with a variety of commercial, retail, and services.   |
| <ol> <li>Proposed fencing, screening,<br/>and landscaping;</li> </ol>  | No additional or altered fencing, screening, and landscaping is proposed.   |
| 4. Proposed vegetations, topography, and natural drainage;   | No additional vegetation or alteration of topography or natural drainage is proposed.   |
| 5. Proposed pedestrian and<br>vehicular access, circulation and<br>parking, including that related to<br>bicycles and other unpowered<br>vehicles and provisions for<br>handicapped persons; | Off-street parking is not requried within the Central Business District. On-street parking is located adjacent to the building. Minimum 10 foot wide sidewalks abut the property along both 7 <sup>th</sup> Street and Saint Joseph Street.   |
| 6. Existing traffic and traffic to be generated by the proposed use;   | Transportation Planning staff has noted that the proposed<br>on-sale liquor establishment does not impact the existing<br>transportation network in the area. Saint Joseph Street is<br>an identified principal arterial street on the City's Major<br>Street Plan, capable of accommodating heavy volumes of<br>commercial, traffic. |
| 7. Proposed signs and lighting;  | No changes to the existing signage and lighting is being  |

|  | proposed as a part of this request   |
|--|--|
| 9 The evollability of public                                 | proposed as a part of this request.  |
| 8. The availability of public utilities and services;        | The site is serviced by Rapid City water and sewer. Public Works staff has not noted any utility capacity issues for the |
| dunities and services,                                       | proposed on-sale liquor use.   |
| 9. The objectives of the adopted                             | The Rapid City Comprehensive Plan notes that the   |
| comprehensive plan and the                                   | property is designated for downtown development and is   |
| purpose of the ordinance codified                            | located within a Regional Activity Center and in proximity to  |
| herein;  | revitalization corridors located on Main Street and Saint  |
|  | Joseph Street. The downtown and Regional Activity  |
|  | Centers are seen as appropriate for activity-generating,   |
|  | pedestrian-oriented uses including on-sale liquor  |
|  | establishments. The proposed on-sale liquor establishment  |
|  | is in compliance with the adopted Comprehensive Plan and   |
|  | the purpose of the Ordinance.  |
| 10. The overall density, yard,                               | The existing structures on the site meet all requirements  |
| height, and other requirements of                            | with regard to setbacks, building height, lot covereage,   |
| the zone in which it is located;                             | parking, and landscaping.  |
| 11. The effects of noise, odor,                              | The requested on-sale liquor establishment will operate as   |
| smoke, dust, air, and water                                  | an accessory use to the existing salon and will not function   |
| pollution and the degree of                                  | as a typical bar. The use will be for clientele of the Sana  |
| control through the use of                                   | Vita Olive Oil Company and will not generate additional  |
| clarifiers, screening, setbacks,                             | traffic, noise, odor, dust, air pollution, or water pollution.   |
| and orientation;   | This Conditonal Use Permit will serve as the tool to ensure  |
|  | that future potential impacts of this use are mitigated to the   |
| 10 The degree to which                                       | greatest extent possible.  |
| 12. The degree to which conditions imposed will mitigate     | As previously noted, the Planning Commission has previously determined that the Central Business District is             |
| any probable adverse impacts of                              | the appropriate location for on-sale liquor establishments.  |
| the proposed use on existing                                 | In addition, the proposed on-sale liquor establishment will  |
| adjacent uses.   | operate as a part of the tasting and event services  |
|  | accessory to the primary artisanal food shop and will not  |
|  | function as a bar. The Conditional Use Permit will serve as  |
|  | the tool to ensure that potential impacts associated with this   |
|  | on-sale liquor establishment are adequately addressed.   |
| Pursuant to Section 17.50.18                                 | · · · · ·  |
| Commission shall consider the establishment:                 | e following criteria in a request for an on-sale liquor  |
|  | Findings   |
| 1. The requested use will not                                | However, the property is located within 500 feet of three  |
| adversely affect the use of any                              | churches located south of Saint Joseph Street on Kansas  |
| place used for religious worship,                            | City Street: The First Presbyterian Church located at 710  |
| school, park, playground, or                                 | Kansas City Street, the Faith Temple Church of God in  |
| similar use within a 500-foot                                | Christ located at 715 Kansas City Stret, and First United  |
| radius:  | Methodist Church located at 629 Kansas City Street. As   |
|  | previously noted, the Central Business District is comprised   |
|  | of a wide variety of uses. The Planning Commission has   |
|  | determined in the past that the Central Business District is   |
|  | the appropriate location for on-sale liquor establishments,  |
|  | especially when operated in conjunction with another   |
| 2 The requested use is                                       | primary use.   |
| 2. The requested use is sufficiently buffered with regard to | There are no residentially zoned properties located within 500 feet of the subject property. It should be noted that the |
|  |  |
|  | Central Rusiness District does allow residential uses to be  |
| residential areas so as not to                               | Central Business District does allow residential uses to be<br>located above the ground floor. However, the Planning     |
|  | located above the ground floor. However, the Planning  |
| residential areas so as not to                               |  |

|   | liquor establishments, especially when operated in conjunction with another primary use. The requested use is sufficiently buffered with regard to residentially zoned area.   |
|---|--|
| 3. The proposed use will not<br>create an undue concentration of<br>similar uses, so as to cause<br>blight, deterioration, or<br>substantially diminish or impair<br>property values: | As previously noted, the Planning Commission has<br>determined in the past that the Central Business District is<br>the appropriate location for on-sale liquor establishments,<br>especially when operated in conjunction with another,<br>primary use. Based on its location within the Central<br>Business District, the proposed on-sale liquor<br>establishment does not create an undue concentration of<br>similar uses and does not cause blight, deterioration, or<br>substantially diminish or impair property values. |
| 4. The proposed use complies<br>with the standards of Chapters<br>5.12 and 17.54.030 of the Rapid<br>City Municipal Code:   | As noted above, the requested on-sale liquor establishment<br>complies with all the requirements for a conditional use. A<br>liquor license must be obtained for the operator of the<br>establishment prior to commencement of the use on the<br>property.   |

Planning Commission Comprehensive Plan Policy Guidance for Approval or Denial In considering an application for approval or denial the Planning Commission finds that the application either complies or does not comply with the following values, principles, goals, and policies within the Rapid City Comprehensive Plan:

|          | Comprehensive Plan Conformance – Core Values Chapters   |
|----------|---|
|          | A Balanced Pattern of Growth  |
| BPG-1.2B | Priority Activity Centers for Reinvestment: A primary Downtown Regional Activity Center objective is to expand the variety of uses within the Center while retaining the character of the buildings.  |
|          | A Vibrant, Livable Community  |
| LC-4.1B  | <u>Diverse Mix of Uses</u> : The proposed on-sale liquor establishment in conjunction with the existing artisanal foods shop will add to the mix of commercial, retail, service, and residential uses desirable in the downtown and in surrounding neighborhoods.     |
| *****    | A Safe, Healthy, Inclusive, and Skilled Community   |
| N/A      | N/A   |
| 50 th    | Efficient Transportation and Infrastructure Systems   |
| N/A      | N/A   |
| 3        | Economic Stability and Growth   |
| EC-1.3A  | Local Business Support: The requested Conditional Use Permit will continue to encourage the creation and expansion of local businesses. Vita Sana Olive Oil is a local business which has recently opened within the Central Business District for a number of years. |
|          | Outstanding Recreational and Cultural Opportunities   |
| N/A      | N/A   |

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## Responsive, Accessible, and Effective Governance

GOV-2.1A <u>Public Input Opportunities</u>: The Conditional Use Permit requires notification of surrounding property owners within 250 feet of the subject property and posting of a sign on the property. These notification requirements allow public input into the proposed development. As of this writing, there have been no inquiries into the requested Conditional Use Permit.

## **Comprehensive Plan Conformance – Growth and Reinvestment Chapter**

 Future Land Use Plan Designation(s):
 Downtown, Regional Activity Center

Design Standards:

GDP-MU1 Relationship of Uses: The requested Conditional Use Permit encourages the concentration of activity-generating uses near transit stops such as the Rapid City Bus Depot, as well as public spaces, such as Main Street Square, both located approximately one block northeast of the existing storefront.

| Comprehensive Plan Conformance – Neighborhood Area Policies Chapter |  |  |
|---|--|--|
| Neighborhood: Downtown/Skyline Drive Neighborhood                   |  |  |
| Neighborhood Goal/Policy:   |  |  |
| DSD-NA1.1C  | Mixed-Use Development: The requested Conditional Use Permit will encourage |  |
| mixed-uses within the Central Business District.                    |  |  |

### The Development Review Team Recommends that the request for a Conditional Use Permit to allow conversion of an existing billboard into a digital message center be apoproved for the following reasons:

- The requested Conditional Use Permit is to allow an on-sale liquor establishment to be developed as an accessory use to the existing Vita Sana Olive Oil Company. The applicant is proposing to allow tasting and small promotional events at the location. Based on the operation plan submitted, the facility will not function as a bar, and the sale/service of beer and wine only will be an accessory use to the primary artisanal food shop.
- Vita Sana Olive Oil Company is located within the Central Business District, which does not require that off-street parking or landscaping be provided. The requested use meets all minimum requirements of the Rapid City Municipal Code.
- Vita Sana Olive Oil Company is a local business located in an area where a mix of commercial, activity-generating, pedestrian-oriented uses is desirable. The proposed on-sale liquor use will encourage more of these types of high-intensity commercial activities in the area.

Staff recommends that the requested Conditional Use Permit be approved with the following stipulation:

Prior to issuance of any future building permits, an 11.1 Historic Review shall be completed.
 The requested Conditional Use Permit shall allow an on-sale liquor establishment for the sale and service of beer and wine as an accessory to the existing artisanal food shop. Any change in use which expands the sale and service of alcohol shall require a Major Amendment to the Conditional Use Permit. Uses permited in the Central Business District shall be permitted. All conditional uses in the Central Business District shall require the review and approval of a Major Amendment to the Conditional Use Permit.