# **PROJECT PLAN**

# TAX INCREMENT DISTRICT FOR FARRAR BUSINESS PARK CITY OF RAPID CITY

Prepared by the

Rapid City Growth Management Department January 2006

#### INTRODUCTION

Tax Increment Financing is a method of financing improvements and development in an area which has been determined to be blighted according to the criteria set forth in SDCL 11-9. All this is done without incurring a general obligation for the taxpayers of the entire City.

The assessed value of a district is determined by the South Dakota Department of Revenue at the time the district is created by the City Council. This valuation is termed the Tax Increment Base Valuation for the district, or simply the "base valuation." As the property taxes for the property are paid, that portion of the taxes paid on the Base Valuation continue to go to those entities, (City, County, School, etc.), which levy property taxes.

When in succeeding years, the assessed valuation of the district increases, the total property taxes paid by the owners of property in the district will increase accordingly. That increase in taxable valuation is the "increment." When the tax bills are paid, only that portion of the tax bill which results from the Base Valuation, is paid to the taxing entities. The remainder of the tax bill, known as the tax increment, is deposited in a special fund. It is this plan which determines how these accumulated funds will be used. It is anticipated that one or more of the properties in this proposed Tax Increment District will be used for commercial purposes. The creation of this Tax Increment District for economic development purposes will not require an additional levy to make up for the School District's share of the property taxes included in the Tax Increment.

This financing method is invaluable for encouraging growth and development of blighted properties with special re-development problems, since the amount of funds available for use by the project plan is directly related to the increase in valuation which a given project or development will create.

#### OVERVIEW

This plan proposes that a Tax Increment District be created to assist in the development of the Deadwood Avenue water supply. The applicant is proposing that the Tax Increment Funds would be utilized for the construction of a well and oversizing costs for water transmission mains. The final location of the well has not been determined, but will be within the boundaries of the Tax Increment District. The proposed boundaries are located north and east of U.S. Interstate 90 and west of Deadwood Avenue. The estimated cost of the improvements is \$995,000.

The Tax Increment Financing Committee met on October 27, 2005 to discuss the proposed Tax Increment District and recommended approval. The Tax Increment District will be financed by the developer and by the City.

The development of the public improvements will enhance the ability for new development to occur in this area increasing the community's economic vitality and expanding the City's property tax base.

The applicant will finance their portion of the improvements at an estimated 9% interest rate. The City will finance their portion of the improvements at an estimated 6% interest rate. All project expenditures must be completed within five years. Should the tax

Tax Increment District 59 Project Plan

increment revenues exceed the anticipated loan payments, the district debt would be retired early resulting in the full value of the property being returned to the tax rolls more quickly.

## PROJECT PLAN SUMMARY

This plan establishes the total project costs, as well as the Tax Increment District funded costs.

# Elements of the Project Plan

This Project Plan, as required by SDCL 11-9-13, will address the following elements:

- 1) Public Works and Other Improvements;
- Economic Feasibility Study;
- 3) Project Costs;
- 4) Fiscal Impact Statement; and,
- 5) Financing Method Description.

Additionally, the following exhibits are offered:

- I. General Vicinity map;
- II. Tax Increment District Boundary Map;
- III. Map of Existing Zoning;
- IV. Map of Existing Land Use; and,
- V. Map of Public and Other Improvements.

The Statement of Method for Relocating Displaced Persons, as well as the Statement of Changes Needed in Master Plan, Building Codes and Ordinances do not apply to this Project Plan and have not been included in this document.

## ELEMENTS OF THE PROJECT PLAN

### 1. PUBLIC WORKS AND OTHER IMPROVEMENTS

The project plan includes \$995,000 in costs associated with a well and oversizing costs for water mains.

# 2. ECONOMIC FEASIBILITY STUDY

<u>Current Valuation</u> – Tax Increment District Number Fifty Nine is proposed for creation in accordance with SDCL 11-9-2 to 11-9-11. A vicinity map as well as a boundary map is attached. As of this date, the assessed valuation for the proposed district is projected as \$1,127,600. In accordance with SDCL 11-9-20, certification of the base value will be requested from the South Dakota Department of Revenue following creation and approval of the district by the City Council.

ANTICIPATED CERTIFIED BASE VALUATION OF PROPERTY IN TID #59

\$ 1,127,600

# Expected Increase in Valuation -

## ESTIMATED FUTURE VALUATION OF PROPOSED DISTRICT

Estimated Assessed Value of District	\$ 1,127,600
Estimated Assessed Value of project (year 20)	\$ 20,418,750
Other Anticipated Increases in Assessed Value	\$ 0
Estimated Increase in Assessed Value of Land*	\$ 0
Estimated Total Valuation (year 20)	\$ 21,546,350

<sup>\*</sup>For purposes of this Tax Increment District, the increase in land value is not included in these estimates. Any additional value will pay off the loan earlier than anticipated.

# Revenue Estimates from Tax Increments

The Plan anticipates 12 semi-annual payments over 6 years; however, because of the uncertainty associated with the development, the plan identifies a 20 year payback schedule. The potential negative short-term impact on the various taxing entities will be offset by the increase in the tax base in future years.

# 2004 Tax Levies and Percentage of Total Levy

Taxing Entity	Tax Levy	Percentage of Total Levy
Rapid City Area School District	16.3984	67.7%
Pennington County	4.7281	19.5%
City of Rapid City	3.0595	12.6%
West Dakota Water District	.0312	.2%
Total Mill Levy	24.2172	100%

# Anticipated 2004 Non-Agriculture Tax Rate: 0.0242172

The estimated tax increment available to pay for project costs in the Plan can be calculated by multiplying the anticipated tax rate by the increment in valuation. This calculation results in the following tax increments, which become available as taxes are paid for the applicable periods.

# PROJECTED TAX INCREMENT INCOME

ASSESSMT DATE_	YEAR TAXES <u>PAID</u>	IN	ROJECTED CREMENT <u>VALUATION</u>	AX CREMENT <u>AYMENTS</u>
Nov 2006	2008	\$	5,906,250	\$ 143,032

Nov. 2007	2009	\$ 12	,993,750	\$ 314,672
Nov. 2008	2010	\$ 17	,718,750	\$ 429,098
Nov. 2009	2011	\$ 20	,418,750	\$ 494,484
Nov. 2010	2012	\$ 20	,418,750	\$ 494,484
Nov. 2011	2013	\$ 20	,418,750	\$ 494,484
Nov. 2012	2014	\$ 20	,418,750	\$ 494,484
Nov 2013	2015	\$ 20	,418,750	\$ 494,484
Nov 2014	2016	\$ 20	,418,750	\$ 494,484
Nov 2015	2017	\$ 20	,418,750	\$ 494,484
Nov 2016	2018	\$ 20	,418,750	\$ 494,484
Nov 2017	2019	\$ 20	,418,750	\$ 494,484
Nov 2018	2020	\$ 20	,418,750	\$ 494,484
Nov 2019	2021	\$ 20	,418,750	\$ 494,484
Nov 2020	2022	\$ 20	,418,750	\$ 494,484
Nov 2021	2023	\$ 20	,418,750	\$ 494,484
Nov 2022	2024	\$ 20	,418,750	\$ 494,484
Nov 2023	2025	\$ 20	,418,750	\$ 494,484
Nov 2024	2026	\$ 20	,418,750	\$ 494,484
Nov 2025	2027	\$ 20	,418,750	\$ 494,484

TOTAL TAX INCREMENT EXPECTED TO ACCRUE BY 12/31/27: \$7,809,578

NOTE: Tax increment payments are calculated using 100% of estimated future property valuation and 100% of expected 2004 mill levy.

# 3. PROJECT COSTS

<u>Capital Costs</u> – The capital costs of \$885,000 for the Project Plan includes the cost of the construction of a well and oversizing costs for a 10"-12" water main and a 14"-16" water main located west of Deadwood Avenue and east of U.S. Interstate 90.

<u>Financing Costs</u> – The financing costs for this Project Plan are dependent on the interest rate obtained. The anticipated interest rate used for this projection is 6% for the City and 9% for the applicant acquired financing. It is estimated that the financing costs will total \$408,797.62. If a lower interest rate is obtained, the project costs will be repaid more quickly and the property will be returned to the tax rolls sooner.

<u>Professional Service Costs</u> – No professional service costs are anticipated in the Project Plan.

Relocation Costs – No relocation costs are anticipated in the Project Plan.

Organizational Costs – No organizational costs are anticipated in the Project Plan.

<u>Contingency Costs</u> – The contingency costs of \$110,000 are anticipated in the Project Plan.

<u>Necessary and Convenient Payments</u> – No necessary and convenient costs are anticipated in the Project Plan.

<u>Imputed Administrative Costs</u> – All Tax Increment District actions require municipal staff time to prepare and enact. The City shall be reimbursed on February 1, 2011, for its administrative costs in the amount of \$2,050. However, in no case shall the City be reimbursed less than \$1 on February 1, 2011.

# TOTAL ESTIMATED PROJECT COSTS TO BE PAID BY THE TAX INCREMENT DISTRICT

Capital Costs: Well Water main oversizing	\$ \$	750,000.00 135,000.00
Professional Service Costs	\$	0
Financing Costs: Financing interest	\$	408,797.62
Contingency Costs:	\$	110,000.00
Relocation Costs:	\$	0
Organizational Costs:	\$	0
Necessary and Convenient Costs:	\$	0
TOTAL	\$1	,403,797.62
Imputed Administrative Costs* City of Rapid City	\$	2,050

\*The imputed administrative costs are interest-free, are not included in the total project costs, and are to be paid from the balance remaining in the TID #59 fund available to the City Finance Officer on February 1, 2011.

### CITY FUNDED PROJECT COSTS:

Capital Costs:	•	505 000 00
Well and water main oversizing costs	\$	525,000.00
Financing Costs:		
Financing interest	\$	162,308.85
Contingency Costs:	\$ \$ \$ \$ \$	0
Relocation Costs:	\$	0
Organizational Costs:	\$	0
Necessary and Convenient Costs:	\$	0
TOTAL	\$	687,308.85
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DEVELOPER FUNDED PROJECT COSTS:		
Capital Costs:		
Well and water main	\$	360,000.00
	•	
Professional Service Costs	\$	0
Financing Costs: Financing interest	Φ	246,488.77
Contingency Costs:	φ	110,000.00
Relocation Costs:	φ	0
Organizational Costs:	\$ \$ \$ \$ \$	Ö
Necessary and Convenient Costs:	\$	0
TOTAL	\$	716,488.77
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### 4. FISCAL IMPACT STATEMENT

The impact on taxing entities can be derived from determining the tax increment anticipated during the life of the district. The true impact on taxing entities of the Plan is the increase in valuation of the property within the Tax Increment District. The taxing entities are only foregoing that income during the life of the district and will realize that income as soon as the debt from the project costs in the Plan is retired. The purpose of this Plan is to encourage that increase in valuation.

At first glance it may appear that the negative impact on the various entities is notable. But when it is considered that without the use of the Tax Increment Finance proposed in this plan it is very likely that there would be no increase in the taxable value of the property within this district or, at least, any increase would be significantly delayed, the impact can be considered truly positive.

#### **NET IMPACT ON TAXING ENTITIES**

Year	Valuation	Schools	County	City	Water	Total
Paid	Increase					
2008	\$ 5,906,250	\$0	\$ 27,891	\$ 18,022	\$ 286	\$ 143,032
2009	\$12,993,750	\$0	\$ 61,361	\$ 39,648	\$ 629	\$ 314,672
2010	\$17,718,750	\$0	\$ 83,674	\$ 54,066	\$ 858	\$ 429,098
2011	\$20,418,750	\$0	\$ 96,424	\$ 62,304	\$ 988	\$ 494,484
2012	\$20,418,750	\$0	\$ 96,424	\$ 62,304	\$ 988	\$ 494,484
2013	\$20,418,750	\$0	\$ 96,424	\$ 62,304	\$ 988	\$ 494,484
2014	\$20,418,750	\$0	\$ 96,424	\$ 62,304	\$ 988	\$ 494,484
2015	\$20,418,750	\$0	\$ 96,424	\$ 62,304	\$ 988	\$ 494,484
2016	\$20,418,750	\$0	\$ 96,424	\$ 62,304	\$ 988	\$ 494,484
2017	\$20,418,750	\$0	\$ 96,424	\$ 62,304	\$ 988	\$ 494,484
2018	\$20,418,750	\$0	\$ 96,424	\$ 62,304	\$ 988	\$ 494,484
2019	\$20,418,750	\$0	\$ 96,424	\$ 62,304	\$ 988	\$ 494,484
2020	\$20,418,750	\$0	\$ 96,424	\$ 62,304	\$ 988	\$ 494,484
2021	\$20,418,750	\$0	\$ 96,424	\$ 62,304	\$ 988	\$ 494,484
2022	\$20,418,750	\$0	\$ 96,424	\$ 62,304	\$ 988	\$ 494,484
2023	\$20,418,750	\$0	\$ 96,424	\$ 62,304	\$ 988	\$ 494,484
2024	\$20,418,750	\$0	\$ 96,424	\$ 62,304	\$ 988	\$ 494,484
2025	\$20,418,750	\$0	\$ 96,424	\$ 62,304	\$ 988	\$ 494,484
2026	\$20,418,750	\$0	\$ 96,424	\$ 62,304	\$ 988	\$ 494,484
2027	\$20,418,750	\$0	\$ 96,424	\$ 62,304	\$ 988	\$ 494,484

<sup>\*</sup>The Plan anticipates 12 semi-annual payments over 6 years; however, the district may run up to 20 years to insure repayment of the project costs.

#### 5. FINANCING METHOD

The financing method to be used in the funding of this Plan is to be obtained by the applicants. The applicants will be responsible for any interest payments due for their costs that are not available from Tax Increment District #59. If the tax increment revenues exceed the anticipated loan payments, the debt will be retired early.

The debt on the Tax Increment District Project Costs covered in the Plan will be retired by deposits made in the Tax Increment District as taxes are paid on the property in succeeding years. The City of Rapid City Finance Officer will make the disbursements from that fund in accordance with this Plan. Fifty three percent of the revenues received will be disbursed to the City of Rapid City for project costs incurred by the City and forty seven percent will be disbursed to the developer for project costs incurred by the developer until the developer's portion is repaid. According to SDCL 11-9-25, positive tax increments will be allocated to that fund until the debt from the project costs is retired or fifteen years following the last expenditure from the Project Plan whichever comes first. The final payment from this Plan is scheduled to be made on December 1, 2011; however, the district may run the full 20 years if necessary to insure repayment.

There are two projected amortization rate schedules listed below. Schedule #1 shows the amount to be borrowed by the City using a 6% interest rate. Schedule #2 shows the amount to be borrowed by the applicant using a 9% interest rate.

Tax Increment District 59 Project Plan

# PROJECTED AMORTIZATION RATE Schedule #1:

# TABLE

	Payment	Beginning			Capital Int	Tax Inc		Loan	Cumulative
No.	Date	Balance	Interest	Total Due	Payment	Payment	Total Pay	Balance	Interest
1	6/1/2006	525,000.00	15,750.00	540,750.00	15,750.00	0.00	15,750.00	540,750.00	15,750.00
2	12/1/2006	540,750.00	16,222.50	556,972.50	16,222.50	0.00	16,222.50	556,972.50	31,972.50
3	6/1/2007	556,972.50	16,709.18	573,681.68	16,709.18	0.00	16,709.18	573,681.68	48,681.68
4	12/1/2007	573,681.68	17,210.45	590,892.13	17,210.45	0.00	17,210.45	590,892.13	65,892.13
5	6/1/2008	590,892.13	17,726.76	608,618.89	0.00	37,903.00	37,903.00	570,715.89	83,618.89
6	12/1/2008	570,715.89	17,121.48	587,837.37	0.00	37,903.00	37,903.00	549,934.37	100,740.37
7	6/1/2009	549,934.37	16,498.03	566,432.40	0.00	83,388.00	83,388.00	483,044.40	117,238.40
8	12/1/2009	483,044.40	14,491.33	497,535.73	0.00	83,388.00	83,388.00	414,147.73	131,729.73
9	6/1/2010	414,147.73	12,424.43	426,572.16	0.00	113,710.00	113,710.00	312,862.16	144,154.16
10	12/1/2010	312,862.16	9,385.86	322,248.03	0.00	113,710.00	113,710.00	208,538.03	153,540.03
11	6/1/2011	208,538.03	6,256.14	214,794.17	0.00	131,038.00	131,038.00	83,756.17	159,796.17
12	12/1/2011	83,756.17	2,512.68	86,268.85	0.00	86,268.85	86,268.85	0.00	162,308.85
13	6/1/2012	0.00	0.00	0.00	0.00	0.00	0.00	0.00	162,308.85
14	12/1/2012	0.00	0.00	0.00	0.00	0.00	0.00	0.00	162,308.85

# Schedule #2:

# TABLE

	Payment	Beginning			Capital Int	Tax Inc		Loan	Cumulative
No.	Date	Balance	Interest	Total Due	Payment	Payment	Total Pay	Balance	Interest
1	6/1/2006	470,000.00	21,150.00	491,150.00	21,150.00	0.00	21,150.00	491,150.00	21,150.00
2	12/1/2006	491,150.00	22,101.75	513,251.75	22,101.75	0.00	22,101.75	513,251.75	43,251.75
3	6/1/2007	513,251.75	23,096.33	536,348.08	23,096.33	0.00	23,096.33	536,348.08	66,348.08
4	12/1/2007	536,348.08	24,135.66	560,483.74	24,135.66	0.00	24,135.66	560,483.74	90,483.74
5	6/1/2008	560,483.74	25,221.77	585,705.51	0.00	33,612.00	33,612.00	552,093.51	115,705.51
6	12/1/2008	552,093.51	24,844.21	576,937.72	0.00	33,612.00	33,612.00	543,325.72	140,549.72
7	6/1/2009	543,325.72	24,449.66	567,775.38	0.00	73,947.00	73,947.00	493,828.38	164,999.38
8	12/1/2009	493,828.38	22,222.28	516,050.65	0.00	73,947.00	73,947.00	442,103.65	187,221.65
9	6/1/2010	442,103.65	19,894.66	461,998.32	0.00	100,838.00	100,838.00	361,160.32	207,116.32
10	12/1/2010	361,160.32	16,252.21	377,412.53	0.00	100,838.00	100,838.00	276,574.53	223,368.53
11	6/1/2011	276,574.53	12,445.85	289,020.39	0.00	116,203.00	116,203.00	172,817.39	235,814.39
12	12/1/2011	172,817.39	7,776.78	180,594.17	0.00	116,203.00	116,203.00	64,391.17	243,591.17
13	6/1/2012	64,391.17	2,897.60	67,288.77	0.00	67,288.77	67,288.77	0.00	246,488.77
14	12/1/2012	0.00	0.00	0.00	0.00	0.00	0.00	0.00	246,488.77