

# Rapid City Planning Commission Rezoning Project Report

May 21, 2015

#### Applicant Request(s)

Case # 15RZ009 – Rezoning from General Commercial District to Office Commercial District Companion Case(s) # 15RZ007 – Rezoning from General Commercial District to Low Density Residential District II

# Development Review Team Recommendation(s)

Approve

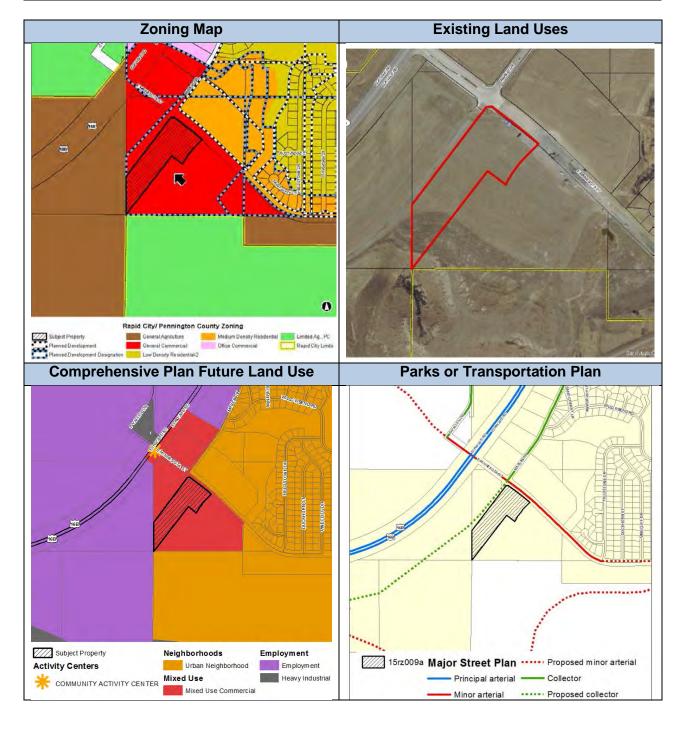
### **Project Summary Brief**

The applicant has submitted a Rezoning request to change the zoning designation from General Commercial District to Office Commercial District for a parcel of land approximately 7.27 acres in size. The Office Commercial District allows for residential uses in addition to institutional and commercial office activities. The applicant has also submitted a Rezoning request (File #15RZ007) for 15.68 acres located directly east of this property from General Commercial District to Low Density Residential District II.

| Applicant Information                 | Development Review Team Contacts |
|---------------------------------------|----------------------------------|
| Applicant: Dream Design International | Planner: Fletcher Lacock         |
| Property Owner: SSST LLC              | Engineer: Dan Kools              |
| Architect: NA                         | Fire District: Tim Behlings      |
| Engineer: Dream Design International  | School District: Janet Kaiser    |
| Surveyor: Dream Design International  | Water/Sewer: Dan Kools           |
| Other: NA                             | DOT: Stacy Bartlett              |

| Subject Property Information |                                                                             |  |
|------------------------------|-----------------------------------------------------------------------------|--|
| Address/Location             | South of the intersection of East Minnesota Street and Marlin Drive         |  |
| Neighborhood                 | Southeast Connector Neighborhood Area                                       |  |
| Subdivision                  | Section16, T1N, R8E                                                         |  |
| Land Area                    | 7.27 acres (316,681 square feet)                                            |  |
| Existing Buildings           | Void of structural development                                              |  |
| Topography                   | Relatively flat on the north side and gradually rising in elevation towards |  |
|                              | the southwest side of the property                                          |  |
| Access                       | East Minnesota Street (Marlin Drive will be extended when platted)          |  |
| Water Provider               | Rapid City                                                                  |  |
| Sewer Provider               | Rapid City                                                                  |  |
| Electric/Gas Provider        | Black Hills Power / MDU                                                     |  |
| Floodplain                   | NA                                                                          |  |
| Other                        | NA                                                                          |  |

| Subject Property and Adjacent Property Designations |                 |                                    |                                                     |
|-----------------------------------------------------|-----------------|------------------------------------|-----------------------------------------------------|
|                                                     | Existing Zoning | Comprehensive<br>Plan              | Existing Land Use(s)                                |
| Subject<br>Property                                 | GC - PDD        | MUC – Community<br>Activity Center | Void of structural development                      |
| Adjacent North                                      | GC - PDD        | MUC – Community<br>Activity Center | Apartment complex                                   |
| Adjacent South                                      | GC - PDD        | MUC – Community<br>Activity Center | Void of structural development                      |
| Adjacent East                                       | GC - PDD        | MUC – Community<br>Activity Center | Void of structural development – Proposed dwellings |
| Adjacent West                                       | GA and GC - PDD | EC – Community Activity<br>Center  | Void of structural development                      |



| Relevant Case History                     |               |                |                        |                   |                   |
|-------------------------------------------|---------------|----------------|------------------------|-------------------|-------------------|
| Case/File#                                | Date          | Request Action |                        | Action            |                   |
| NA                                        | IA I          |                |                        |                   |                   |
|                                           |               |                | Zoning District Regula | ations            |                   |
| General Comme                             | rcial Distric | t              | Required               |                   | Proposed          |
| Lot Area                                  |               |                | NA                     |                   | NA                |
| Lot Frontage                              |               |                | NA                     |                   | NA                |
| Maximum Building                          |               |                | 3 stories or 35 feet   | Indi              | cates concurrence |
| Maximum Density                           |               |                | 35%                    | Indi              | cates concurrence |
| Minimum Building                          | Setback:      |                |                        |                   |                   |
| <ul><li>Front</li></ul>                   |               |                | 25 feet                | Indi              | cates concurrence |
| <ul> <li>Rear</li> </ul>                  |               |                | 25 feet / 8 feet or 12 | Indi              | cates concurrence |
|                                           |               |                | feet when abutting a   |                   |                   |
|                                           |               |                | commercial district    |                   |                   |
| <ul> <li>Side</li> </ul>                  |               |                | 25 feet / 8 feet or 12 | Indi              | cates concurrence |
|                                           |               |                | feet when abutting a   |                   |                   |
|                                           |               |                | commercial district    |                   |                   |
| Street Side                               |               | 25 feet        | Indi                   | cates concurrence |                   |
| Minimum Landsca                           | ape Require   | ments:         |                        |                   |                   |
| <ul> <li># of landscape points</li> </ul> |               | NA             |                        | NA                |                   |
| # of landscape islands                    |               | NA             |                        | NA                |                   |
| Minimum Parking                           | Requireme     | nts:           |                        |                   |                   |
| <ul><li># of parking spaces</li></ul>     |               | NA             |                        | NA                |                   |
| <ul> <li># of ADA spaces</li> </ul>       |               | NA             |                        | NA                |                   |
| Signage                                   |               | NA             |                        | NA                |                   |
| Fencing                                   |               |                | 4 feet front yard/ 6   | Indio             | cates concurrence |
|                                           |               |                | feet rear yard/ 6 feet |                   |                   |
|                                           |               |                | when 10 feet off       |                   |                   |
|                                           |               |                | property line in       |                   |                   |
|                                           |               |                | second front yard      |                   |                   |

| Planning Commission Criteria and Findings for Approval or Denial                                                                                                    |                                                                                                                                                                                                                                                                                                                                                                                                                                                           |  |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| Pursuant to Section 17.54.040.D of the Rapid City Municipal Code the Planning                                                                                       |                                                                                                                                                                                                                                                                                                                                                                                                                                                           |  |
| Commission shall consider the fe                                                                                                                                    | ollowing criteria for a request to Rezone:                                                                                                                                                                                                                                                                                                                                                                                                                |  |
| Criteria                                                                                                                                                            | Findings                                                                                                                                                                                                                                                                                                                                                                                                                                                  |  |
| 1. The proposed amendments shall be necessary because of substantially changed or changing conditions of the area and districts affected, or in the city generally. | The applicant has also submitted a Rezoning request and a Preliminary Subdivision Plan to create 43 residential lots to the east. The proposed Rezoning to Office Commercial District will serve as a buffer between higher intensity commercial uses north of the future extension of Marlin Drive and the proposed residential district to the south east. A Final Planned Development Overlay must be approved prior to issuance of a Building Permit. |  |
| 2. The proposed amendments shall be consistent with the intent and purposes of this title.                                                                          | The Future Land Use designation of the property is Mixed Use Commercial. The proposed Rezoning to Office Commercial District allows for the intended range of primary and secondary uses of the district.                                                                                                                                                                                                                                                 |  |
| 3. The proposed amendment shall not adversely affect any other part of the city, nor shall any direct or indirect adverse effects result from the amendment.        | It does not appear that the proposed Rezoning will adversely affect any other part of the City. The proposed Rezoning will serve as a buffer between higher intensity commercial uses that should develop around the identified Community Activity Center located at the intersection of Elk Vale Road and Minnesota Street and the residential                                                                                                           |  |

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|-------------------------------------|-----|
| 4. The proposed amendments          | ٦   |
| shall be consistent with and not in | Ν   |
| conflict with the development plan  | а   |
| of Rapid City including any of its  | S   |
| elements, major road plan, land     | p   |
| use plan, community facilities      | (   |
| plan and others.                    | r   |
|                                     | -   |

neighborhoods located east of Marlin Drive.

The proposed Rezoning abuts East Minnesota Street and Marlin Drive which are identified as a Minor Arterial Street and Collector Street, respectively, on the City's Major Street Plan. The Future Land Use Plan identifies the property as suitable for Mixed Use Commercial. The Office Commercial District will serve as a buffer between residential and higher intensity commercial uses. A Final Planned Development Overlay must be approved prior to issuance of a Building Permit.

Planning Commission Comprehensive Plan Policy Guidance for Approval or Denial In considering an application for approval or denial the Planning Commission finds that the application either complies or does not comply with the following values, principles, goals, and policies within the Rapid City Comprehensive Plan:

|           | Comprehensive Plan Conformance – Core Values Chapters                                                                                                                                                                                                                                                                                                                                              |
|-----------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|           | A Balanced Pattern of Growth                                                                                                                                                                                                                                                                                                                                                                       |
| BPG-3.1A  | <b>Balanced Uses</b> : The proposed Rezoning to Office Commercial District allows for a mix of uses ranging from residential to institutional and commercial offices.                                                                                                                                                                                                                              |
|           | A Vibrant, Livable Community                                                                                                                                                                                                                                                                                                                                                                       |
| LC-3.1E   | <b>Buffers and Transitions</b> : The proposed Rezoning will serve as a buffer between higher intensity commercial uses to the west and residential neighborhoods to the east.                                                                                                                                                                                                                      |
| *******   | A Safe, Healthy, Inclusive, and Skilled Community                                                                                                                                                                                                                                                                                                                                                  |
| SHIS-3.1A | <b>Pedestrian and Bicycle Networks</b> : New development in the area will be required to provide sidewalks at the time a Building Permit is issued. There is also sidewalk located along East Minnesota Street which is identified as a Minor Arterial Street on the City's Major Street Plan.                                                                                                     |
| So A      | Efficient Transportation and Infrastructure Systems                                                                                                                                                                                                                                                                                                                                                |
| TI-1.2B   | Infrastructure Projects Informed by Plans: Plans have been approved for the extension of Marlin Drive which serves as the northwest boundary of the proposed Rezoning. Marlin Drive is identified as a Collector Street on the City's Major Street Plan and will serves as the line that divides the higher intensity commercial uses and the transition to residential neighborhoods to the east. |
| 8         | Economic Stability and Growth                                                                                                                                                                                                                                                                                                                                                                      |
| EC-2.1B   | <b>Targeted Regional Retail</b> : The intersection of Minnesota Street and Elk Vale Road is identified as a Community Activity Center in the Future Land Use Plan. The proposed Rezoning to Office Commercial District will start the transition from this activity center and the existing and proposed residential neighborhoods to the east.                                                    |
|           | Outstanding Recreational and Cultural Opportunities                                                                                                                                                                                                                                                                                                                                                |
|           | NA                                                                                                                                                                                                                                                                                                                                                                                                 |



#### Responsive, Accessible, and Effective Governance

GOV-2.1A

**Public Input Opportunities:** The requested Rezoning required notification and will go before the Planning Commission and the City Council for review and approval. The public has an opportunity to provide input at these meetings.

| Comprehensive Plan Conformance – Growth and Reinvestment Chapter               |                                                                                 |                      |  |  |
|--------------------------------------------------------------------------------|---------------------------------------------------------------------------------|----------------------|--|--|
| Future Lan                                                                     | d Use                                                                           |                      |  |  |
| Plan                                                                           |                                                                                 |                      |  |  |
| Designation(s): Mixed Use Commercial                                           |                                                                                 | Mixed Use Commercial |  |  |
| Design Standards:                                                              |                                                                                 |                      |  |  |
| GDP-MU8                                                                        | Relationship to Surrounding Neighborhoods: The proposed Rezoning will           |                      |  |  |
|                                                                                | serve as a buffer between property zoned General Commercial District on the     |                      |  |  |
|                                                                                | northwest side of the future extension of Marlin Drive and property to be zoned |                      |  |  |
| Low Density Residential District II located to the east. The Office Commercial |                                                                                 |                      |  |  |
|                                                                                | District will serve to promote compatibility between higher density uses and    |                      |  |  |
|                                                                                | adjacent residential neighborhoods.                                             |                      |  |  |

| Col                                                 | Comprehensive Plan Conformance – Neighborhood Area Policies Chapter             |                                                                                  |  |
|-----------------------------------------------------|---------------------------------------------------------------------------------|----------------------------------------------------------------------------------|--|
| Neighborhood: Southeast Connector Neighborhood Area |                                                                                 | Southeast Connector Neighborhood Area                                            |  |
|                                                     | Neighborhood Goal/Policy:                                                       |                                                                                  |  |
| SEC-                                                | Mixe                                                                            | ed Use Development: The Office Commercial District allows for a range of         |  |
| NA1.1D                                              | uses from residential to institutional and commercial office uses. The Office   |                                                                                  |  |
|                                                     | Commercial District serves as a buffer between higher intensity commercial uses |                                                                                  |  |
|                                                     |                                                                                 | residential districts. The types of uses found in the Office Commercial District |  |
|                                                     | typic                                                                           | ally have more limited hours of operation.                                       |  |

## **Findings**

Staff has reviewed the Rezoning request criteria pursuant to Chapter 17.50.040(D) of the Rapid City Municipal Code and the goals, policies, and objectives of the adopted Comprehensive Plan. The proposed Rezoning to Office Commercial District will serve as a buffer and the start of the transition from the intended Community Activity Center radiating from the intersection of East Minnesota Street and Elk Vale Road and the existing and proposed residential neighborhoods to the east. A Final Planned Development Overlay must be approved prior to issuance of a Building Permit.

Planning Commission Recommendation and Stipulations of Approval Staff recommends that the Rezoning request be approved.