

#### CITY OF RAPID CITY

RAPID CITY, SOUTH DAKOTA 57701-2724

#### **Human Resources**

300 Sixth Street 605-394-4136

#### **MEMORANDUM**

No. PW012704-01

DATE:

January 22, 2004

TO:

**Public Works Committee Members** 

FROM:

Keith L'Esperance

Risk Manager

SUBJECT:

Elkjer Water Damage Claim

Attached is the claim for water damage from a water service line break at the home of David Elkjer of 3401 Hallmark Court. As Mr. Elkjer has requested the Public Works Committee review his claim and has placed the claim on the Public Works agenda for Tuesday, January 27, you are receiving the information we have in advance for review prior to the Committee meeting.

The attached claim consists of supporting documentation that details what staff has done internally to attempt resolution. At the City's direction, the claim has been denied by the St. Paul as the City's third party claims administrator. I have conducted significant research into the City's liability for this claim and am confident that every possible option has been reviewed and exhausted to determine any liability or negligence on the City's part and to determine whether or not the City could assist Mr. Elkjer.

We are very empathetic to Mr. Elkjer's loss. However, under the guide of city ordinance and policy, we are unable to offer Mr. Elkjer assistance. If you have any questions or require any additional information, please contact me. In the event there are other issues or new information related to this claim that comes before the Committee, I will also attend the Committee meeting along with Public Works management on January 27.

Attachments

cc: Remainder of City Council members



### City Letter to David Elkjer



#### CITY OF RAPID CITY

RAPID CITY, SOUTH DAKOTA 57701-2724

#### **Human Resources**

300 Sixth Street 605-394-4136

January 22, 2004

Mr. David Elkjer 3401 Hallmark Court Rapid City, SD 57702

RE: Water Damage Claim

#### Dear David:

Since our meeting with you, me, John Wagner and Chip Petrik, I have done extensive research into the history and any related claims that I could find which includes the following:

- The last Poly-B claim to which was referred in the discussion occurred at a residence on Sunny Hill Circle. The \$485 that was paid on that claim was for site assessment by a local claims adjusting company. There was no payment made for any real or personal property damage and the line repairs and concrete/yard damage were repaired by the Street and Water Departments.
- I have researched through the City Attorney Office, Claims Associates in Sioux Falls, claims handler for the SD Public Assurance Alliance Liability Pool, and ARPCO, SDPAA partner, and none can find any record of a lawsuit and/or settlement between the City and Larry Lewis for the Parkridge development under the Parkridge Development or Lewis name.
- City ordinance 13.04.420 Responsibility of Service Pipes and Fixtures does not allow the City to make payment "for any damage resulting from the breaking of any of the service pipes or apparatus . . ." City management cannot legally deviate from the parameters of the ordinance.
- City policy PW101001-12 places responsibility on the City to "repair and replace all leaky polybutelene service lines from the main to the curb stop on a 100% basis." As well, the policy states that the City "assumes no liability for any other damage caused to real or personal property as a result



of the breakage of any water line but only for the costs associated with replacement of such line." Again, City management cannot deviate from the parameters of the policy as written.

• The City's clean-up reimbursement policy is applicable only to sewer backup claims and does not apply to fresh water line breakage damages.

I am truly sorry that the City is unable to offer you more substantial assistance with your damages but we are bound by City ordinance and policy. Your claim is on the Public Works Committee agenda for Thursday, January 27 at 1:15pm. Your item is the first one on the agenda. I will continue to research as much as I can find and will report back to you anything that may be applicable.

Sincerely,

Keith L'Esperance Risk Manager

City of Rapid City

CC: Ted Vore, Acting Public Works Director
John Wagner, Water Superintendent
Chip Petrik, Utility Maintenance Supervisor
Jason Green, City Attorney
Public Works Committee Members
Coleen Schmidt, Assistant City Finance Officer
Jim Preston, City Finance Officer
Jeff Johnson, St Paul Insurance Co
Kathy Maguire, Black Hills Agency

## David Elkjer claim & cleanup costs filed with the city

Sent to Risk Manager: 6/04 Sent to Black Hills Agency:

Claim Form City of Rapid City 300 Sixth Street Rapid City, SD 57701 (605) 394-4143

Claimant: Dissidicindi Elkis	Home Phone 342-1228
Address: 3401 Hallmark C+ 3 RC.  Date and Time of Incident: Early mos	SD 57702 Business Phone 721-1033 (DA
Location of Incident: <u>Farty mos</u>	ming Dec 26, 2003
Type of Accident:	
	( ) Property Damage ( ) Automobile Accident
	()11opoli, 2 anago ()1momonio ricolacin
Injured Person	11
Occupation: Employ Did you see a doctor? Yes ( ) No ( ) Doctor'	red by:
Were you hospitalized? Yes ( ) No ( ) Hospital	!
Were you hospitalized? Yes () No () Hospital Have you returned to work or school? Yes () No	o() Age:
Probably disability period:	7 - 30
Why were you on the premises?	
Describe incident (nature & extent of injury):	
Name of police officer or governmental authority t	his was reported to:
	•
Property Damage List property damaged: Witer sonkel; can	pet walls cloths, persons effects ande
Age of damaged property: 2-10 years old	1- What bascuncit flooded 2 w
Estimated cost of repair: \$6,000-4/0,000	
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other line in	Tarkridge (
Automobile Accident	· ·
Driver, if other than owner:	
Address:	Home Phone:
Estimated cost of repair:	Business Phone;
Name and Department of governmental employee	involved in accident:
Where did accident take place?	
Your description of accident and damage:	
-	
(Attach copy o	f Police Report)
	· '

SDCL 3-21-2: Notice prerequisite to action for damages -- Time limit. No action for the recovery of damages for personal injury, property damage, error or omission or death caused by a public entity or its employees may be maintained against the public entity or its employees unless written notice of the time, place and cause of the injury is given to the public entity as provided by this chapter within one hundred eighty days after the

SDCL 3-21-3: Persons to whom notice must be given. Notice shall be given to the following officers as: applicable: In the case of a county, to the County Auditor; in the case of a municipality, to the Mayor or City Finance Officer. In the case of other public entities, to the chief executive officer or secretary of the governing board.

Claimant

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#### Lloyd's Incorporated 2911 W Omaha St Rapid City, SD 57702

Invoice Number:

Invoice Date: Jan 7, 2004

Page:

Voice: Fax:

605-343-5694 605-343-9485

Sold To:
ELKTER, DAVE 3401 HALLMARK CT RAPID CITY, SD 57702

Customer Phone:

605-342-1228

Customer ID	Customer PO	Payment	Terms
ELK02		Net 1	Days "
Sales Rep ID	Shipping Method	Ship Date	Due Date
	UPS		1/22/04

Description		Amount
WATER DAMAGE: EXTRACTION		454.50
INSTALL EQUIPMENT		80.00
OPEN CORNERS		45.00
F RYERS 4 DAYS		600.00
2 _HOENIX DEHUMIDIFIERS 4 DAYS	* , , ,	800.00
PULL QUARTER ROUND AND DRILL HOLES 4 HRS @ 26.50	• *	106.00
INSTALL INJECT A DRY WALL DRYER		79.50
3 DRYERS 4 DAYS		300.00
1 PHOENIX DEHUMIDIFIER 4 DAYS		400.00
1 INJECT A DRY WALL DRYER UNIT 4 DAYS		520.00
REMOVE EQUIPMENT		50.00
CLEAN CARPET DOWNSTAIRS, STAIRS AND TRAFFIC AREAS UPSTAIRS		295.00
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3,730.00 Subtotal

217.83 Sales Tax 3,947.83

**Total Invoice Amount** Payment Received

Check No:

3,947.83 **TOTAL** 

## City ordinance related to water line breaks

Title 13 PUBLIC UTILITIES AND SERVICES

Chapter 13.04 WATER SERVICE SYSTEM

#### 13.04.420 Responsibility of service pipes and fixtures.

A. The water and sewer department will not be responsible for service pipes and fixtures. All service pipes and fixtures on the premises and up to the tap of the city main shall be installed and kept in good working order, and properly protected from frost and other danger, at the expense of the owner or person in possession of the premises served. If such owner or person shall fail to properly repair any leaky service pipe or other apparatus promptly upon receipt of due notice from the director of utilities, his assist-ants or any person authorized by him, the water may immediately be shut off from the premises and remain shut off until the necessary repairs have been made and a fee as established by the common council for turning the water off and on has been paid. The city shall not be liable for any damage resulting from the breaking of any of the service pipes or apparatus, or for any other damage that may result from shutting off water for repairing or for any other purpose, or for any variation in pressure. No reduction will be made from the regular water rates because of leaking fixtures.

B. If a service line develops a leak between the main and the curb box on any service pipe and is not immediately repaired, the director of utilities may cause such service pipe to be repaired and assess the actual cost of the repair, plus ten percent, to the property. (Prior code § 30-54)

# City policy related to replacement of polybutelene service line breaks

ATTEST: s/ James F. Preston Finance Officer (SEAL) s/ Jerry Munson, Mayor



No. PW092601-09 — Direct staff to revise the Policy on Exceptions to Residential City-Conducted Water Line Repair date April 1, 1991 to reimburse at 100% the expenses incurred for the replacement of polybutelene service lines.

26. No. 01VE004 – Approve with stipulations a Vacation of Drainage Easement for petitioner City of Rapid City, located at 120 North LaCrosse Street.

#### RESOLUTION OF VACATION OF DRAINAGE EASEMENT

WHEREAS it appears that a portion of the drainage easement located on Lot A of Feigels West Addition, Section 31, T2N, R8E, BHM, Rapid City, Pennington County, South Dakota is not needed for public purposes; and

WHEREAS the owner of said property desires said portion of the drainage easement to be vacated and released

NOW, THEREFORE, BE IT RESOLVED by the City of Rapid City that the portion of the drainage easement heretofore described, and as shown on Exhibit A attached hereto, be and the same is hereby vacated.

BE IT FURTHER RESOLVED that the Mayor and Finance Officer are hereby authorized to execute a release of easement in regard thereto.

Dated this 1st day of October, 2001.

ATTEST: s/ James F. Preston Finance Officer (SEAL) CITY OF RAPID CITY s/ Jerry Munson, Mayor

Legal & Finance Committee

- 27. LF092601-01 Authorize staff to proceed with the annexation proposal for the Deadwood Avenue area.
- 28. Authorize Staff to Advertise for Bids for Bus Benches and Bus Bench Advertising.
- 29. LF091201-06 Accept the original payment of \$65,000 as payment in full for the CDBG deferred assessment for Frank Simpson.
- 30. LF092601-03 Approve Resolution Fixing Time and Place for Hearing on Assessment Roll for Property Cleanup.

#### RESOLUTION FIXING TIME AND PLACE FOR HEARING ON ASSESSMENT ROLL FOR PROPERTY CLEANUP

BE IT RESOLVED by the City Council of the City of Rapid City, South Dakota, as follows:

 The assessment roll for Property Cleanup was filed in the Finance Office on the 1st day of October, 2001. The City Council shall meet at the City/School Administration Center in Rapid City, South Dakota, on Monday, November 5,

#### PROPOSED EXCEPTIONS TO RESIDENTIAL CITY-CONDUCTED WATER LINE REPAIR

Reasons for Deviation from Established Repair Policy. It is currently, and shall remain the policy of the City of Rapid City to be responsible for, and repair or replace, only main water lines. The responsibility for the repair and replacement of all other water lines, including service lines from the main to the curb stop, shall remain on the respective homeowner who is serviced by that line. There shall be an exception to this policy for all neighborhoods which have water lines constructed of polybutelene plastic. Polybutelene pipes have, over the past decade, proven to be an inferior product, highly susceptible to imperfect laying techniques and prone to pull away from its end connections. Due to the nationwide failure of these pipes and the involvement of the City of Rapid City in deciding to use these pipes over a decade ago, the City of Rapid City shall implement a good will exception to the established repair and replacement policy.

The City of Rapid City shall repair and replace all leaky polybutelene service lines from the main to the curb stop on a proration 100 PERCENT basis. Any polybutelene water line, which malfunctions, shall be replaced with a new copper water service line. At such time of repair, the City shall install a new copper line only to the curb stop. The existing polybutelene water line has an anticipated design life of 40 years. The cost of installing a new copper water line from the main to the curb stop shall be prorated using the 40 year life expectancy as the base. The respective homeowner of the malfunctioning polybutelene line shall be responsible for the portion of the costs which represents the amount of service the water line has already given, i.e. a homeowner with a 10-year line shall receive a 75 percent reimbursement for the costs of such repair and replacement. Existing polybutelene water line, which runs from the residence to the curb stop, is not addressed under this good faith exception. The portion of existing polybutelene water line from the residence to the curb stop is the responsibility of the homeowner and shall be wholly an expense to that homeowner when and if replacement is required.

All homeowners who have had water service line breakages due to the failure of polybutelene water service lines since January 1, 1987 after October 15, 2001, shall be reimbursed en a pro rata basis at 100 percent for the expense incurred for replacement of the water service lines from the city main to the curb stop. This reimbursement shall include the costs of replacing all cement and roadwork and any other costs which were a direct result of the water service line replacement. The City of Rapid City assumes no liability for any other damage caused to real or personal property as a result of the breakage of any water line but only for the costs associated with replacement of such line. It shall be the responsibility of the homeowners who have previously suffered water service line breakages to submit invoices of all the costs incurred by them. Upon review of these invoices, the City of Rapid City shall, per property authorization, issue reimbursement for such costs.

#### L'Esperance Keith

From:

Wagner John

Sent:

Monday, January 19, 2004 11:39 AM

To:

Vore Ted

Cc:

Petrik Stan "Chip"; L'Esperance Keith

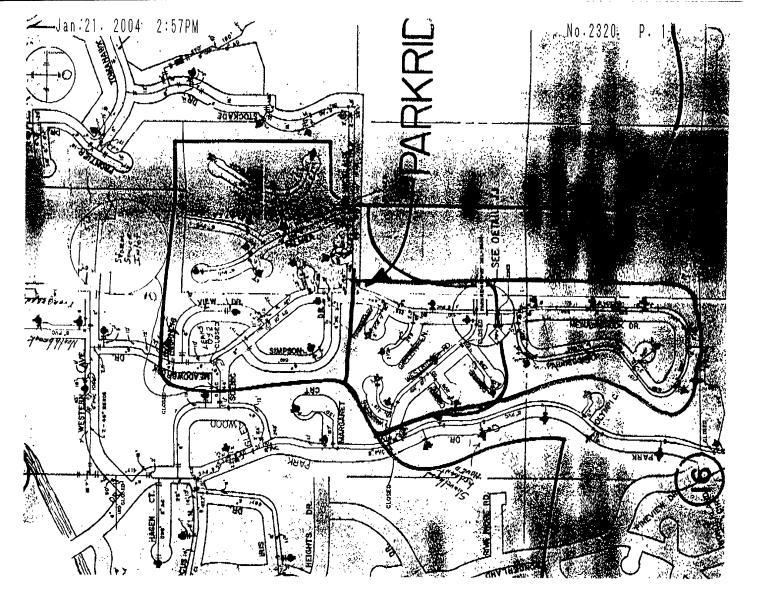
Subject: Poly-B History & Breaks

All,

The original Poly-B policy was approved by Council on April 1, 1991. From our records, we have replaced (through 2003) 370 Poly-B lines at a cost of \$472,168.09. The policy was revised at the October 10, 2001 council meeting to exclude the prorated portion of the old policy. The new policy basically states that the City will pay 100% of the costs from the main to the curb stop for all breaks after October 15, 2001.

John

The lines in the Parkridge area that have been replaced and those that are still listed as remaining polybutelene service lines



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